

City of Riverside
Community Police
Review Commission

2007 / 2008
ANNUAL REPORTS

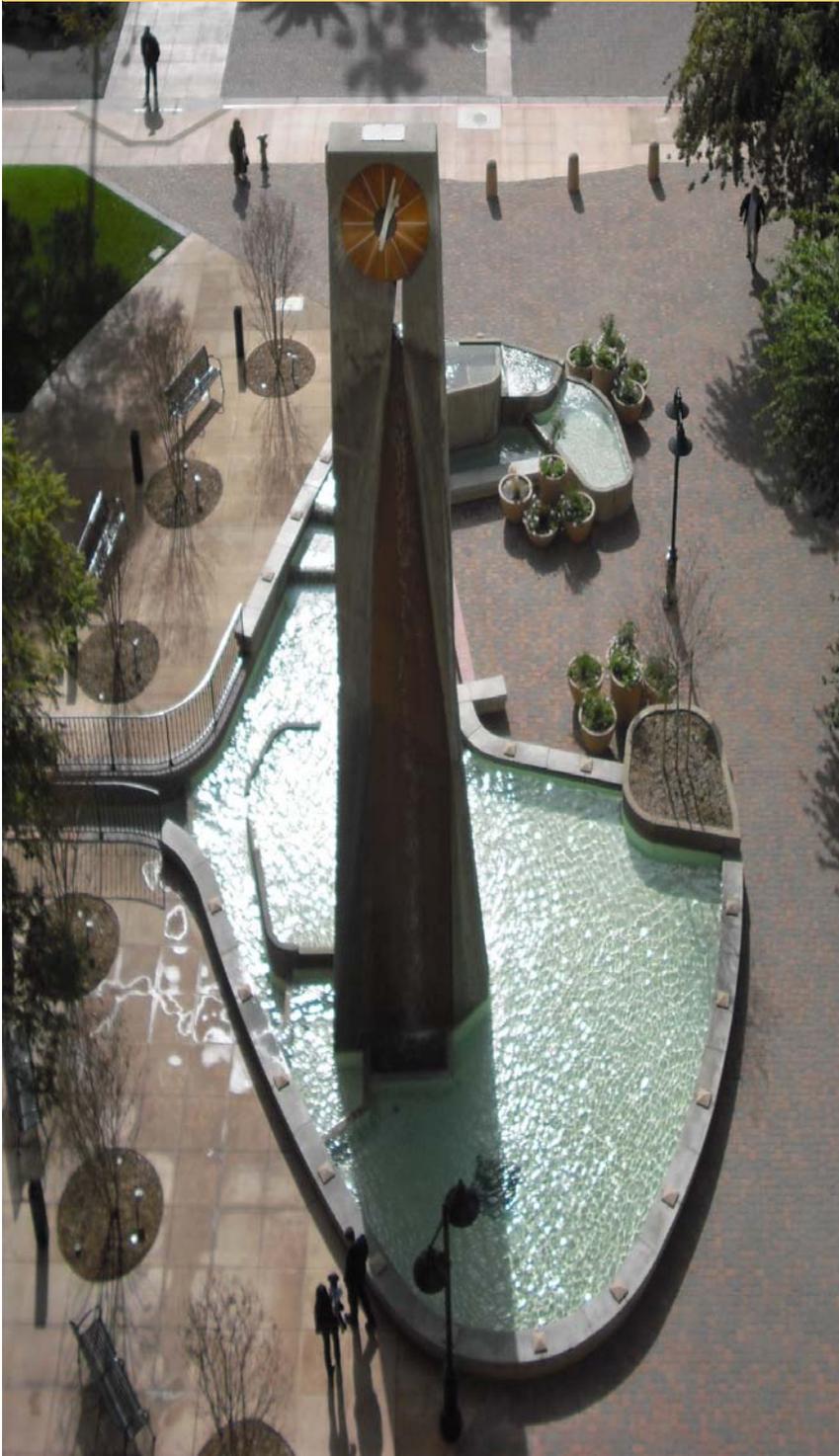
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**COMMUNITY POLICE
REVIEW COMMISSION**
City of Riverside, California

**Commission
Members**

Sheri Corral
Chair

Peter Hubbard
Vice-Chair



2007

Jack Brewer
Linda Soubirous
John Brandriff
Jim Ward
Brian Percy
Arthur Santore
Steve Simpson

2008

Ken Rotker
Linda Soubirous
Peter Hubbard
John Brandriff
Jim Ward
Arthur Santore
Chani Beeman

Staff

Kevin Rogan
CPRC Manager

Phoebe Sherron
Sr. Office Specialist

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THE ANNUAL REPORT

This year, our report is bi-annual, covering both 2007 and 2008. City Ordinance No. 6516 Section 2.76.050 sub-section I, mandates that the CPRC prepare and submit an annual report to the Mayor and City Council on Commission activities.

The CPRC continues to focus on its mission of promoting public confidence in the professionalism and accountability of the sworn staff of the Riverside Police Department.

This Bi-Annual Report tracks "Notable Events" (Page 30) and "Policy Recommendations" (Page 31) in place of the focus on "Trends and Patterns" used in the 2006 Annual Report.

If there are any questions, call the Commission staff at (951) 826-5509 or e-mail us at cprc@riversideca.gov. Also, many answers are available on our website at www.riversideca.gov/cprc.

About the Commission

The Community Police Review Commission is one of 13 boards and commissions that have been set up by the City Council to provide citizen input into the decision-making process of various city departments.

The Community Police Review Commission was created with the passage of Ordinance No. 6516 in April 2000, which amended Title 2 of the Riverside Municipal Code by adding Chapter 2.76.

Mission

The mission of the Community Police Review Commission is to promote public confidence in the professionalism and accountability of the sworn staff of the Riverside Police Department (RPD). This is done by independently reviewing citizen complaint investigations, recommending changes in departmental policy, on-going public outreach and, when deemed appropriate by the Commission, conducting an independent investigation of citizen complaints.

Purpose

By ordinance, the purpose of the Community Police Review Commission is:

"...to promote effective, efficient, trustworthy, and just law enforcement in the City of Riverside, and to bring to the attention of the City its findings and recommendations in regard to law enforcement policies and practices. Further, it is the purpose of this Ordinance to ensure good relations between those who enforce the laws and the diverse populace whom they serve so that the public will take pride in local law enforcement and those who enforce the laws will take pride in their service to the public."

The Commission also serves the community by providing a forum whereby citizens can express their opinions regarding the Police Department, its operation, and personnel.

Message from the Chair

by Sheri Corral



I am pleased to have been elected to Chair this Commission of fellow community members who work diligently to support the mission of police oversight in Riverside. In my upcoming term, I'm looking forward to continuing the task of reviewing police investigations and identifying suggestions to improve police practices. I believe the members of the CPRC have a renewed sense of purpose and focus, and I am eager to lead our meetings and discussions.

My plan for the coming year as Chair of the CPRC focuses on three points. First, I think it will be important to remind the public that our work is advisory. Our defined role is to offer advice, primarily to the Riverside Police Department, about how they might improve the service they provide. The CPRC does not have direct authority over the RPD and cannot force changes. Our advisory input may or may not be taken, which is a proper and acceptable result of the police oversight process.

My second goal is for the CPRC to reduce the amount of time taken during public meetings. We appreciate the interest of the community in the work we do and have a responsibility to efficiently conduct our public meetings so as to make the most of the experience for attending citizens. With City-supported digital upgrades to our work, Commission members will be asked to do more at home, consistent with the description of what Commission membership demands. I hope that we can improve public confidence as we complete more projects in a timely manner.

Finally, I hope to spend more time in the coming year attending training and outreach events. We will strive to become more knowledgeable about RPD policies and procedures, and to have some hands-on exposure to what our police officers are asked to do. We also hope to attend more community meetings to inform our neighbors about what the CPRC does.



Structure of the Commission

The Commission is made up of nine citizens of the City of Riverside who are appointed to four-year terms as Commission members by the City Council. There is at least one member from each ward in the City. The terms are staggered so that, except for one year, three Commission member terms expire each year. As with other commissions, members do not receive compensation. A Manager and Sr. Office Specialist are funded in the City Manager's Office to provide members of the Commission with all necessary staff support.

The Commission is independent in that it makes its findings and issues policy recommendations independent of any outside influence. Other duties and responsibilities are guided by the Riverside Municipal Code, Chapter 2.76, California Government Code 3300 et. Seq., and applicable Penal Code sections and case law and Peace Officer Standards Training (POST) guidelines and regulations.

The Community Police Review Commission's total budget appropriation approved by the City Council for FY 2007-2008 was \$359,117; FY 2008-2009 was \$242,505.

Who does the Commission Represent?

The Commission is designed to be able to carry out the charge "to promote effective, efficient, trustworthy and just law enforcement in the City of Riverside." In other words, the Commission's primary function is to increase public trust towards the Riverside Police Department. It seeks to give the public the assurance that any allegations of misconduct lodged against a sworn officer will be fairly and thoroughly investigated. The Commission is not an adversarial body. It represents the community's perspective on the complaint investigation process -- hence its name, "Community Police Review Commission."

When the Commission receives the investigative report on a complaint, the CPRC Manager reviews it for thoroughness and writes an executive summary for the Commission members. The Commission then reviews the allegations in each case and makes a recommended finding to the City Manager. During this review process, the Commission also critiques the quality of the investigation and the investigative



process. This review and comments by the Commission members gives City and Police Department management the advantage of having a perspective that is not found in most communities.

In short, the Commission offers a community perspective of the Police Department that is available to the citizens of Riverside, the policy makers, City and Police Department managers, and line police personnel.

Commission Outreach

The Commission's outreach initiative consists of Commission members going into the community, telling the Commission's story, and informing the public of the independent complaint process. In 2007 and 2008, Commission members and staff attended a variety of community and business-related meetings. These included personal visits to groups and organizations such as:

- *Latino Network*
- *Law Enforcement Appreciation Ceremony*
- *Riverside Downtown Partnership*
- *Riverside Neighborhood Conference*
 - *The Group*
 - *Friends of Mt. Rubidoux*
- *Northside Improvement Association*
- *Martin Luther King Senior Citizens' Club*
- *Riverside Coalition for Police Accountability*

The Commission has made formal presentations to local grassroots groups. This outreach effort has been supplemented through the placement of sponsorship ads in widely circulated publications and event programs for various groups within the city. An announcement of the Commission's regular meetings is published in the Press Enterprise every month. CPRC brochures can be found in libraries and community centers, as well as other public buildings throughout the city. Finally, the Commission's website at (www.riversideca.gov/cprc) offers valuable information about the Commission.

Did You Know?



***You can arrange for a CPRC Commission Member
to speak to your group or association
by calling 951.826.5509***

Commission Members - Present



Sheri Corral has been a Riverside resident for over 25 years. She is married to Frank Corral and together they have 12 children; Frank has four, Sheri adopted seven and has one biological daughter. Together they have 14 grandchildren. Sheri operated a licensed foster home / shelter for the Riverside County Department of Social Services for seven years. Then, in 1996, Sheri graduated from the San Bernardino Police Academy. Sheri has worked at Riverside Community College (RCC) her entire police career and is a Senior Police officer, patrolling in a police unit and on bike. She is also the special events coordinator for the RCC District. Sheri teaches RAD (rape aggression defense) tactics to women and children and is also a SART (Sexual Assault Response Team) investigator. Sheri worked for the Loma Linda Medical Center for six years in the Anesthesia Department. In 1995, Sheri graduated from the first "The Volunteer for Diversity" class. She was awarded Latina Officer of the Year in 1999 and Latina Woman of the Year in 2003. She was chairperson for the Riverside Unified School District's Parent Steering Review Committee for three years and the Parent School Site Council chairperson at Mountain View Elementary School for three years. **CPRC Chair. Term expires in March 2012*.**

Peter Hubbard has lived in Riverside for over 40 years. Peter has worked for American Medical Response (AMR) for over 25 years. He is very active in the community. Peter currently serves on the Board of Directors of The Unforgettables Foundation, which assists families in providing a dignified, respectable burial for their beloved children. He is also on the Board of Directors for the Chamber of Commerce and serves on the Riverside County Emergency Medical Care Committee, which is advisory to the County Board of Supervisors. Peter previously served eight (8) years on the Board of Public Utilities and the Governmental Affairs Committee of the Chamber of Commerce. Peter is married to wife, Lisa, and has three children. **CPRC Vice-Chair. Term expires in 2011.**

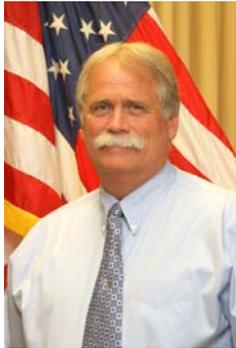


Ken Rotker is a 25-year resident of Riverside. He is a 1962 graduate of New York University and a 1982 graduate of the Air Force Air Command and staff College. Ken retired from the Air Force after completing 28 years of commissioned federal military service. He also is retired from federal civil service where he served in a variety of management and staff civilian personnel management positions with the Department of the Air Force. Ken and Katherine have been married for 42 years and have two children and two grandchildren. Ken, a licensed amateur radio operator since 1956, is an active member of the Riverside County Amateur Radio Association and the Radio Amateur Civil Emergency Service (RACES). In this capacity, he serves Riverside County as a radio operator in the county's Primary Emergency Operations Center (PEOC). His other hobbies include hunting, fishing, and target shooting. **Term expires in 2012.**

*2nd Term

Commission Members - Present

Robert Slawsby, originally from Boston, Massachusetts, and settling in Southern California in 1992, has lived in Riverside for twelve years. Earning a Bachelor's Degree in Communications from the University of Rhode Island in 1991, he finished his schooling at Harvard University in 1992. His passion and joy for sports led him to a career in live broadcast sports television as a Producer and Associate Director. Robert has worked for such networks as ABC, ESPN, and Fox Sports. He is also a member of the Directors Guild of America with over 16 years of experience in all aspects of sports broadcasting, garnering him three Emmy Award nominations. Robert has been an active advocate for public safety and he supports the Special Olympics foundation. He has served on the Airport Commission and the Charter Cable Task Force, interpreting the City contract with its cable partner. Robert is married to Dana, a life-long Riverside resident, and together they have two children. **Term expires in 2013.**



John Brandriff has lived in Riverside County for 27 years, residing in Riverside for 16 of those years. Active in both the City and the County, John is a former member of the Human Relations Commission and a current member of the County's Community Court Planning Committee. He is also the current coordinator for La Sierra Hills Neighborhood Watch. John has been employed by UPS for 25 years. He enjoys camping and boating on the Colorado River with his family. **Term expires in 2012*.**

Brian Percy, a resident of Riverside for over 30 years, is a graduate of UC Riverside. He is a business and trial attorney with a law office in downtown Riverside. He is a Past President of the Riverside County Bar Association (RCBA) and acts as a temporary Judge and as a mediator for the Riverside County Superior Court. He also serves as an arbitrator for the RCBA Fee Arbitration program and as a Mediator for the Fourth District Court of Appeals Voluntary Appellate Settlement Program. He is a member of Leo A. Deegan Inn of Court and founding member of the Southern California Chapter of the Badge and Gavel Society. He is active in the Greater Riverside Chambers of Commerce (past President, Downtown Division) and Riverside Downtown Partnership (Incoming Chair). He served over 8 years as steering committee member for Project Bridge for the City of Riverside. Brian has over 20 years of law enforcement experience as a Reserve Police Officer with the Los Angeles Police Department, over 18 years working gangs in South Central. He currently serves as a reserve motor officer at West Traffic Division. **Term expires in March 2011*.**



*2nd Term

Commission Members - Present



Art Santore is a Ward 6 resident, living in Riverside for close to 40 years. He is a graduate of Riverside Community College. His wife of 27 years, Elizabeth "Betsy" Santore, is a teacher for Riverside County Office of Education. Art was sole owner of Z-Best Plumbing in Riverside for a number of years, as well as a plumber for the University of California, Riverside. He has worked for the International Union of Operating Engineers, Local 501, as a business representative. Art and Betsy have raised four children to maturity: Nicholas, Nicole, Beverly, and Art. He has also assisted Boy Scouts in completing their Plumbing and Fly-Fishing merit badges, as well as showing children fly-tying at the Riverside County Youth Fishing Day at Lake Skinner. Art has also volunteered in other special education events throughout the years. **Term expires in 2013*.**

Chani Beeman has an abiding connection to Riverside and is committed to creating a positive and inclusive community. Her passion about community involvement and civic responsibility is evident in her willingness to serve on various boards, commissions, and other groups. She was appointed to the Community Police Review Commission in September 2007 and previously served on the City's Human Relations Commission (HRC), chairing HRC from January 2003 to March 2004 and again from August 2006 to March 2007. Chani is a board member of the Western Inland Empire Coalition Against Hate (WIECAH) and served five years as Chair of the Citizen's Advisory Committee to the Riverside Chief of Police. She is currently the Chairperson for the active neighborhood group Downtown Area Neighborhood Alliance (DANA). Her commitment to the community has, through the years, included involvement in several grassroots community organizations. Chani is currently the District Director of Diversity, Equity and Compliance for Riverside Community College District. **Term expires in 2011.**



*2nd Term

Did You Know...

...most complaints can be avoided through the use of common courtesy?

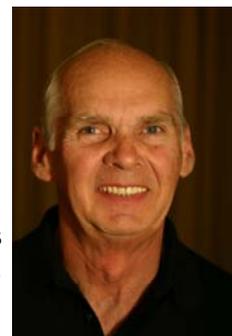


Commission Members - Past



Jack Brewer retired after 32 years with the California Alcoholic Beverage Commission (ABC). He is a past President of the Riverside County Law Enforcement Administrators' Association, past-President of the California State Investigators' Association, and has served as an officer with a number of other law enforcement associations and is a life member of the California Peace Officers' Association. He was elected as the Community Police Review Commission's first vice-chairman and its second chairman. Prior to ABC, he served on several police departments and has been involved in law enforcement since 1955. **Term expired in March 2008.**

Les Davidson worked as a police officer in the City of Redlands, after which he became a licensed private investigator in 1971 and worked directly with the legal community in private investigations. Recognizing the need for expertise in corporate security, he went on to found USAFACT, Inc. His company employs over 80 people, making it one of the largest background screening and drug testing companies in the country. He also owns Security One Alarm & Video Service. Les is a Certified Fraud Examiner and works as a private industry security consultant with numerous Fortune 500 companies. Les is on the board of Ronald McDonald House and he is also the founder of the California Autofest Car Show, which is held at the California Speedway. **Resigned in April 2007.**



Bob Garcia is a 4th-generation resident of Riverside. He is a former member of the Human Relations Commission and its Law Enforcement Policy Advisory Committee (LEPAC). Bob served as Interim Chair for the CPRC from November 2000 to March 2001. He has also served on the Casa Blanca Youth Accountability Board. Bob is a member of the Casa Blanca Community Action Group, the Park Advisory Committee, the Fiesta Committee at Villegas Park, the Villegas Park Dedication Committee, the Casa Blanca Safety & Beautification Committee, and is a member of the Neighborhood Leadership Academy. **Term expired in March 2007.**

Jim Ward is a 48-year resident of Riverside. He worked for the State of California Department of Corrections for 22 years. While employed with the Department of Corrections, Jim promoted to several positions including correctional officer, counselor, lieutenant, and captain. His duties and responsibilities were diverse and included personnel training officer, program administration and review of personnel training programs, staff supervision and training, conflict mediation and resolution, and designing, implementing, and assessment of departmental policies and procedures. To maintain a base of knowledge and practice, Jim attended Riverside Community College and Loma Linda University, successfully completing over 130 units in correctional science, social science, and behavioral sciences with an emphasis on deviant behavior. Since retiring in 1985, Jim has devoted his time to his family and church, community service, and personal property investment and management. **Resigned in March 2009.**



Commission Members - Past

Bonavita Quinto-MacCallum has been a resident of Riverside for over 10 years. She is married to Tracy MacCallum, owner of Body Health Massage Therapy. In May of 2000, Bonavita graduated with a Ph.D. in Educational Administration from New Mexico State University. Dr. Quinto-MacCallum has over 17 years combined teaching experience in public schools, community colleges, and universities in the U.S and Mexico. She held the position of Dean of Student Services for the Riverside Campus at Riverside Community College (RCC) for four years and worked at the Moreno Valley Campus teaching and developing a new program in Speech Language Pathology. Dr. Quinto-MacCallum served as President for the Greater Riverside Hispanic Chamber of Commerce for 2004. She was awarded a doctoral fellowship by the W. K. Kellogg Foundation in 1997 and was accepted into the Hispanic Border Leadership Institute Doctoral Fellowship Program at New Mexico State University in Las Cruces, New Mexico. She is also a graduate of Leadership Riverside 2003. **Term expired in March 2007.**



Rick Castro serves as the pastor of Hispanic ministries at the Faith Community Church in the Arlanza area, Ward 6. He has coached baseball at Bryant Park during his years in Riverside and he is also a member of the Arlanza / Solander Community Group. He is married to Maria Castro, homemaker, and together they have two grown sons. **Resigned in April 2007.**

Steven R. Simpson, P.E., has been a resident of the Riverside for over 40 years. In addition to being a Professional Engineer, he was a bronze star-winning unit commander from the Southeast Asian Theater, previously served the City as a Planning Commissioner for 8 years, and served as a Reserve Deputy and professional consultant to the Riverside Sheriff's Department for 17 years. The industrial and commercial buildings Steve has designed in Riverside represent only a portion of his efforts as examples can be seen in Chicago, Atlanta, Dallas, Seattle, Portland, Oakland, Milwaukee, and Los Angeles. Now retired, Steve is devoting a good share of his time to working with the other CPRC members and the support staff to ensure that Riverside has an effective, functional, and accountable Police Force. **Resigned in August 2007.**



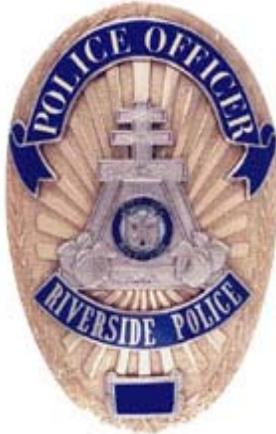
Linda Soubirous has lived in the Riverside area for over 30 years. She is married and has two daughters. She graduated from Riverside Community College with an A.S. in Registered Nursing and worked in that capacity at Loma Linda University Medical Center for 10 years in Surgical / Trauma Intensive Care. She is also a graduate of California Baptist University with a B.A. in Political Science and is currently working toward her Master's in Public Administration. Linda has devoted a considerable amount of her time volunteering on many local, state, and national committees and boards. One organization that is particularly near to her is Concerns of Police Survivors, in which she served as the National President. **Resigned in December 2008.**

Police / Commission Relations

The Commission has a dual task of maintaining relations with both the community, to which the Commission members belong, and with the Riverside Police Department. Maintaining relations with the Police can be particularly challenging, because law enforcement is a highly structured enterprise, encompassing substantial rules, policies, procedures, training practices, and approaches. Learning the “landscape” can be difficult for Commission members.

Concurrently, the police oversight function can create a response of wariness on the part of police. Most police officers do not have personal contact with Commission members and most members know only a few officers.

Ride-alongs have proven to be one of the most effective bridges in improving relations between police and the Commission. Commission members are strongly encouraged to participate on a ride-along in the first few months of Commission membership. The experience serves several purposes. Both the officer and the Commission member have opportunity to personalize police review. Officers learn that members are generally empathetic, concerned, and open to learning and understanding. Commission members have a chance to see first-hand the demands on



officers in their daily routines and to hear their concerns and views. Commission members have overwhelmingly reported with strong enthusiasm about their ride-along experiences.

Police / Commission relations also benefit substantially from police-provided training. Commission members learn the rules, policies, and procedures concerning specific topics. Recent training items have included Taser use, felony vehicle stops, and mental illness incident management. Most recently, Commission members have also been provided opportunity to experience the MILO simulated shoot system. Members are placed in a variety of scenarios that require a shoot / don't shoot response. The experience provides the closest thing to an actual incident, allowing members to see the short time in which many incidents occur and the difficulty in decision-making.

Also, Police / Commission relations improve with regular contact between the Commission and command officers in the Police Department. The Commission is visited on a regular basis by command officers who sit in on Commission meetings, providing the opportunity for question and answer at the highest level. A member of the Police Department management staff is present at all Commission meetings.



Police / Community Relations

Advising the Mayor and City Council on Police / Community Relations is one of the Commission's major functions. There are three primary ways that the Commission learns about issues that affect the state of Police / Community Relations in Riverside.



Most Commission members are involved in their neighborhoods or other community and business groups outside of the Commission. It is through this community involvement that much is learned about the relations between the Police Department and the community

that they serve.

The Commission offers a public forum where citizens can voice support for or concerns about the Police Department. Time is allotted at the beginning of every public meeting for this purpose.

Many times during Commission outreach efforts, people will voice their opinion with regard to a particular police-related issue.

In addition to this Annual Report, the Commission makes an annual presentation to the City Council to update the City Council on the activities of the Commission as well as to inform the City Council of matters that are of concern to the community. In addition, the CPRC Manager and the Chief of Police meet as needed to discuss specific community concerns.



Understanding the Complaint Process

The City of Riverside Community Police Review Commission was modeled after the City of Long Beach Citizen Police Complaint Commission that has been in existence for more than ten years.

The Community Police Review Commission was designed primarily as a “monitoring” model that also has the ability to conduct independent investigations. Plainly stated, after a complaint is received, either through the Commission or the Riverside Police Department, it is investigated through the Police Department (either by a sergeant working in Internal Affairs or by a field sergeant). Depending on the case, the Commission may choose to contract with a private investigator to seek additional information on the case.

After the complaint has been investigated and the Police Department has made its recommendations with regard to each allegation, the case is sent to the Commission. Each Commission member then reviews the case investigation and, as a group, the Commission makes its recommendations with regard to each allegation.

The complaint process is activated when someone files a complaint against a member of the Riverside Police Department (Figure 1). While the Department investigates all complaints, the Community Police Review Commission will only review complaints that are;

- filed against sworn RPD personnel;
- filed within six months of the incident on which the complaint is based.

Typically, all a person has to do to file a complaint is to contact the Commission by phone, by letter, or in person, or they can file directly with the Riverside Police Department. Either way, the complaint is logged in by both the Internal Affairs Unit and the Commission and the tracking process begins.

The Internal Affairs Unit categorizes complaints as Category I (usually the most serious complaints) or Category II (generally discourtesy and improper procedure complaints), then assigns it to an investigator. The sergeants in the Internal Affairs Unit handle most Category I complaints and a few Category II.

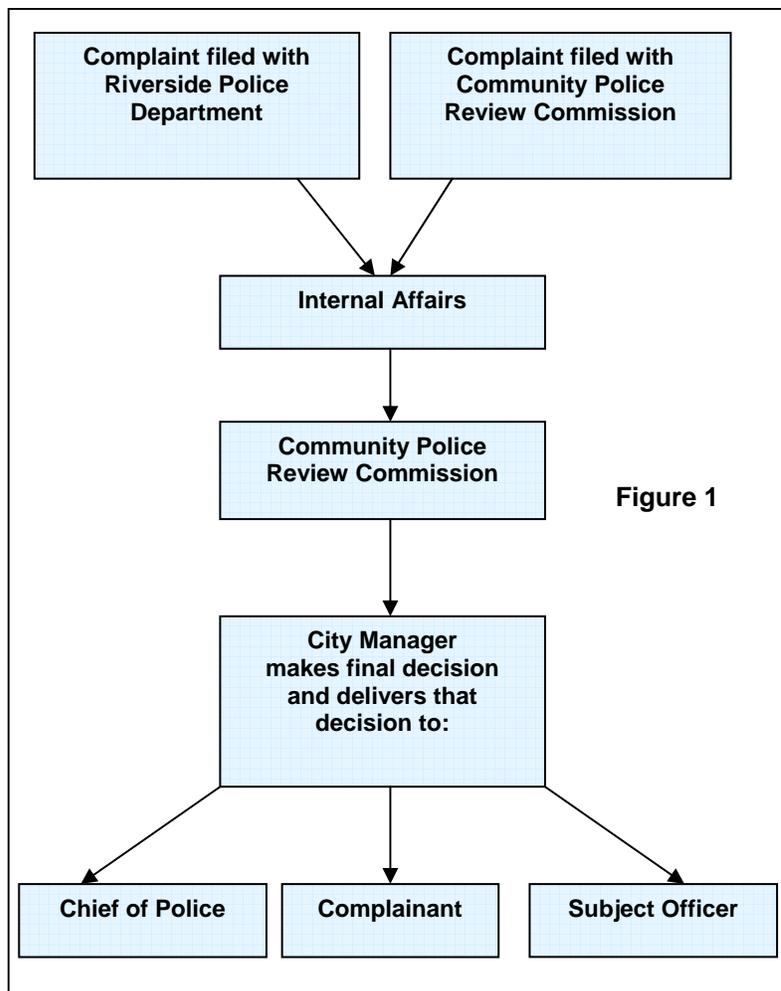


Figure 1

The vast majority of complaints investigated by the Department are Category II and are investigated by supervisors in the Field Operations or Investigations Divisions.

An important aspect of the process is that the Commission members are unaware of the findings made by the Police Department. The idea is for each body to look at the evidence contained in the investigative package independently and come to their own conclusion in the form of recommendations.

Following the Commission's decision, the CPRC Manager forwards both recommendations to the City Manager who, in turn, makes the final decision on each allegation. The Police Chief has the sole responsibility for discipline. Other than issuing a "Sustained" recommendation, the Commission has no role in the disciplinary process.

As part of their review process, the Commission members look at the policies and procedures that govern the officers' actions in the cases in question. Sometimes this review leads to a policy recommendation to the Police Department.

Case Activity

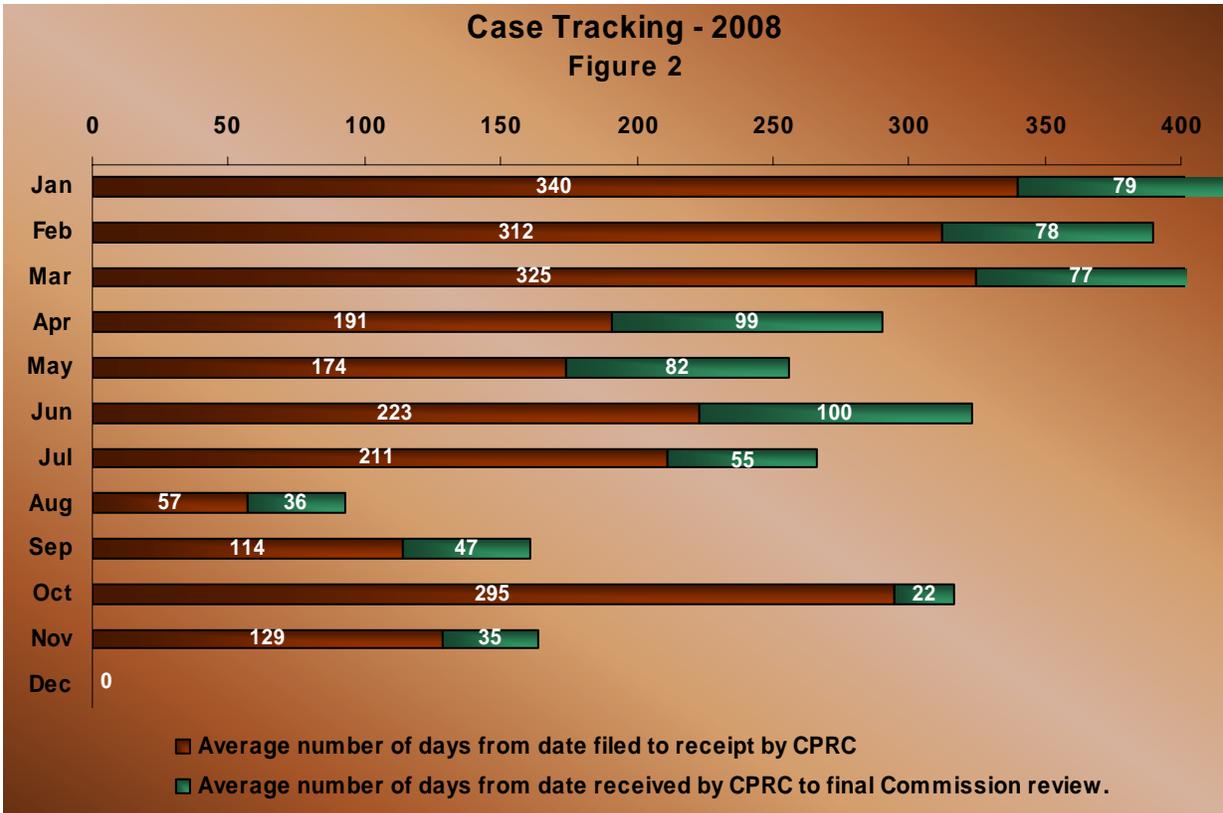
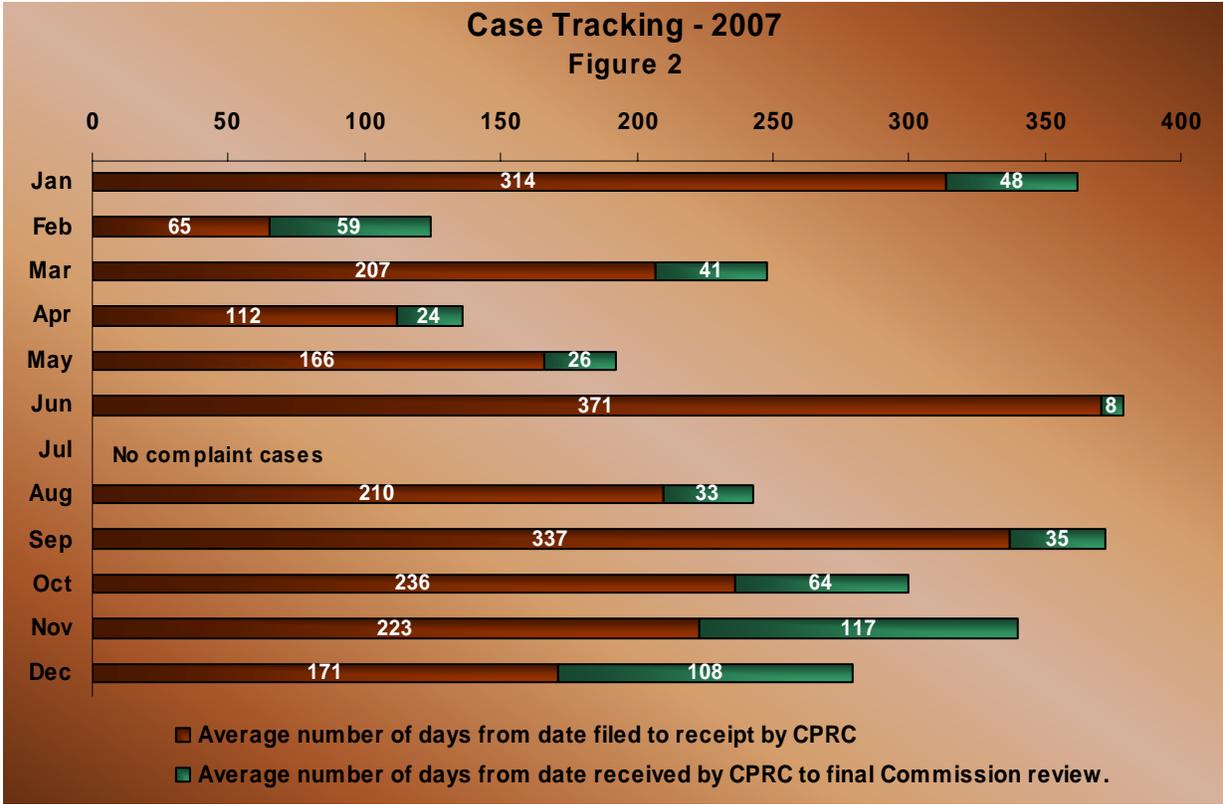
Case Tracking

The Commission uses three relevant dates to track complaints:

- The date a complaint is entered into the CPRC tracking system. The Department's investigative process is monitored during this time period,
- The date the Commission receives the completed investigation from RPD, and
- The date the Commission completes its review of the case. This ensures a timely response to a community member's complaint, which is beneficial to both the community member and officer.

Figure 2 shows the average time cases spent in each process on a per month basis in 2007 and 2008. When the Commission became operational in January 2001, a case tracking mechanism was instituted for the first time. That mechanism produced a monthly report, starting in March 2001, called the 30/60/90 Day List."

According to Riverside Police Department Policy and Procedure 4.12 D 5 & 6, the goal of completing investigations for Category I cases is 60 calendar days, plus five calendar days for administrative processing, and for Category II cases, 30 calendar days, plus five calendar days for processing.



Case Dispositions

The Commission reviewed 39 complaint cases containing 168 allegations in 2007; 76 complaint cases containing 168 allegations were reviewed in 2008. In addition, the Commission reviewed 2 officer-involved death cases.

The following charts and graphs depict the Commission's case activities in 2007 and 2008. A case is considered "lodged" when a person notifies the Commission that they wish to file a complaint. The case is not considered "filed" until the completed complaint form is received in the Commission office.

Figure 3 shows the cases that were disposed of by the Commission in 2006 and the manner in which they were disposed.

"Inquiry" refers to cases that were ultimately determined to be questions of policy rather than accusations of misconduct against an officer. "Administratively Closed" refers to cases that were lodged, but not filed nor reviewed by the Commission.

Figure 4 shows case disposition comparisons with previous years. For example, compared to 2005, there was an increase in the number of cases reviewed in 2006 compared to the previous year, and there was a decrease in the number of cases that were administratively closed.

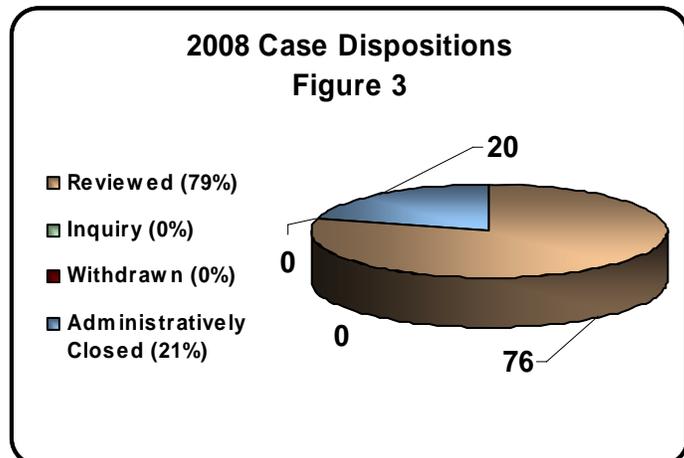
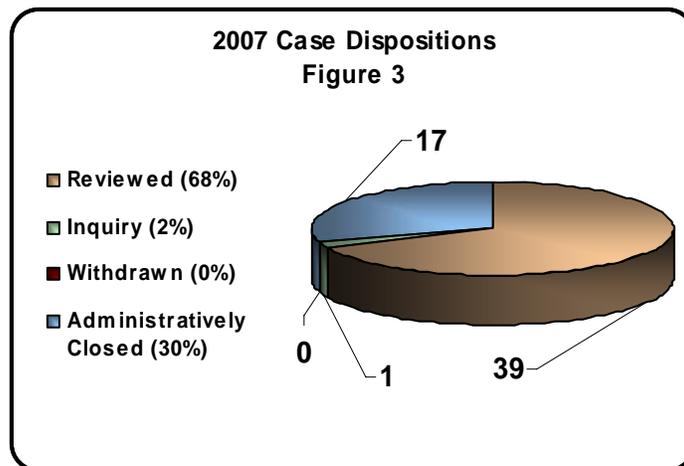


Figure 4 shows case disposition comparisons with previous years. For example, there was an increase in the number of cases reviewed in 2008 (76) compared to 2007 (39).

Case Disposition Comparisons: 2003 - 2008

Figure 4

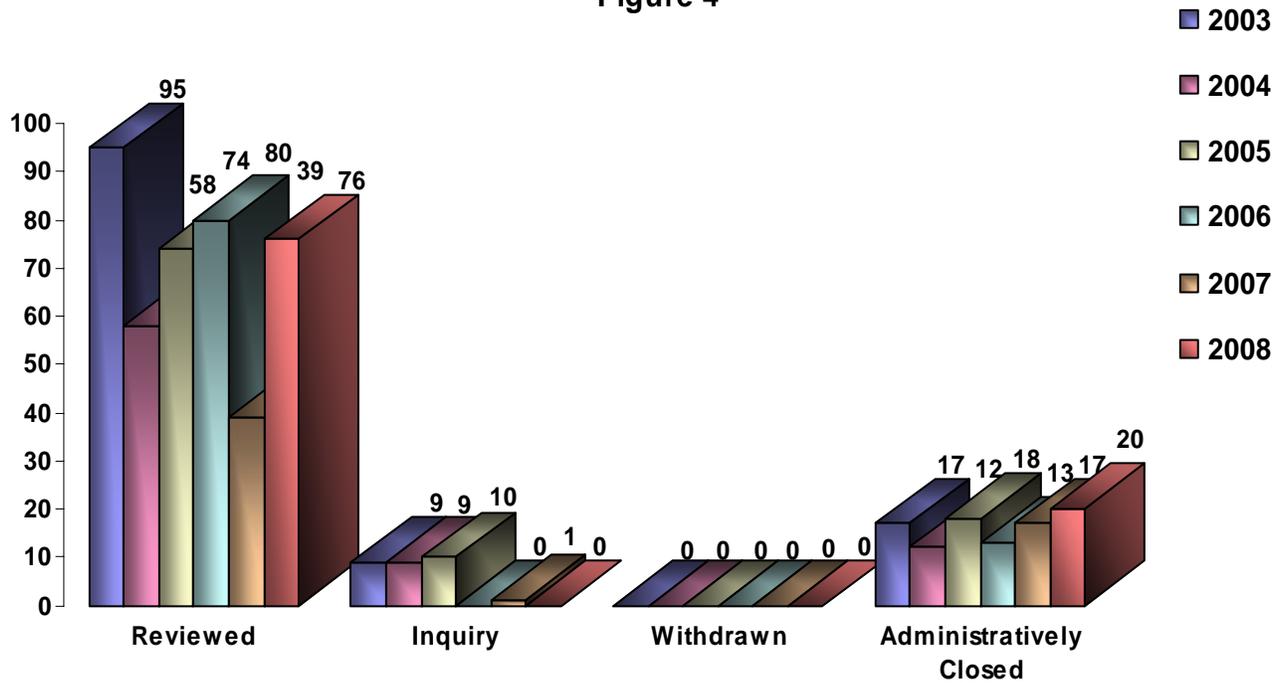


Figure 4a shows case disposition comparisons in numbers and percentages.

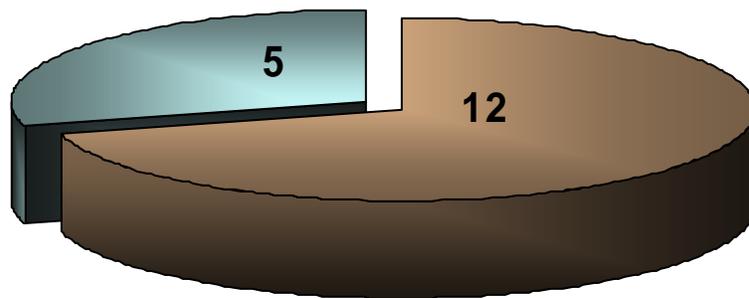
Figure 4a

	2003		2004		2005		2006		2007		2008	
Reviewed	95	78%	58	74%	74	72%	80	86%	39	68%	76	79%
Inquiry	9	8%	9	11%	10	1%	0	0%	1	2%	0	0%
Withdrawn	0	0%	0	0%	0	0%	0	0%	0	0%	0	0%
Administratively Closed	17	14%	12	15%	18	18%	13	14%	17	30%	20	21%
TOTALS	121	100%	79	100%	102	100%	93	100%	57	100%	96	100%

Figure 5 shows the cases lodged directly with the Commission in 2007 and 2008. In 2007, 17 cases were lodged directly with the Commission, five (5) of which were filed. In 2008, 17 cases were lodged with the Commission, nine (9) of which were filed.

Cases Lodged vs. Cases Lodged and Filed – 2007

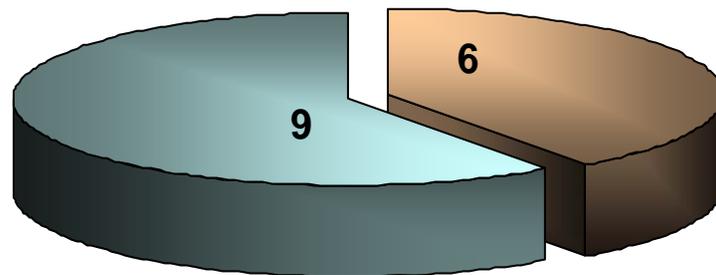
Figure 5



■ Lodged ■ Filed with CPRC

Cases Lodged vs. Cases Lodged and Filed – 2008

Figure 5



■ Lodged ■ Filed with CPRC

Community Police Review Commission 2007 / 2008 Caseloads by Neighborhood

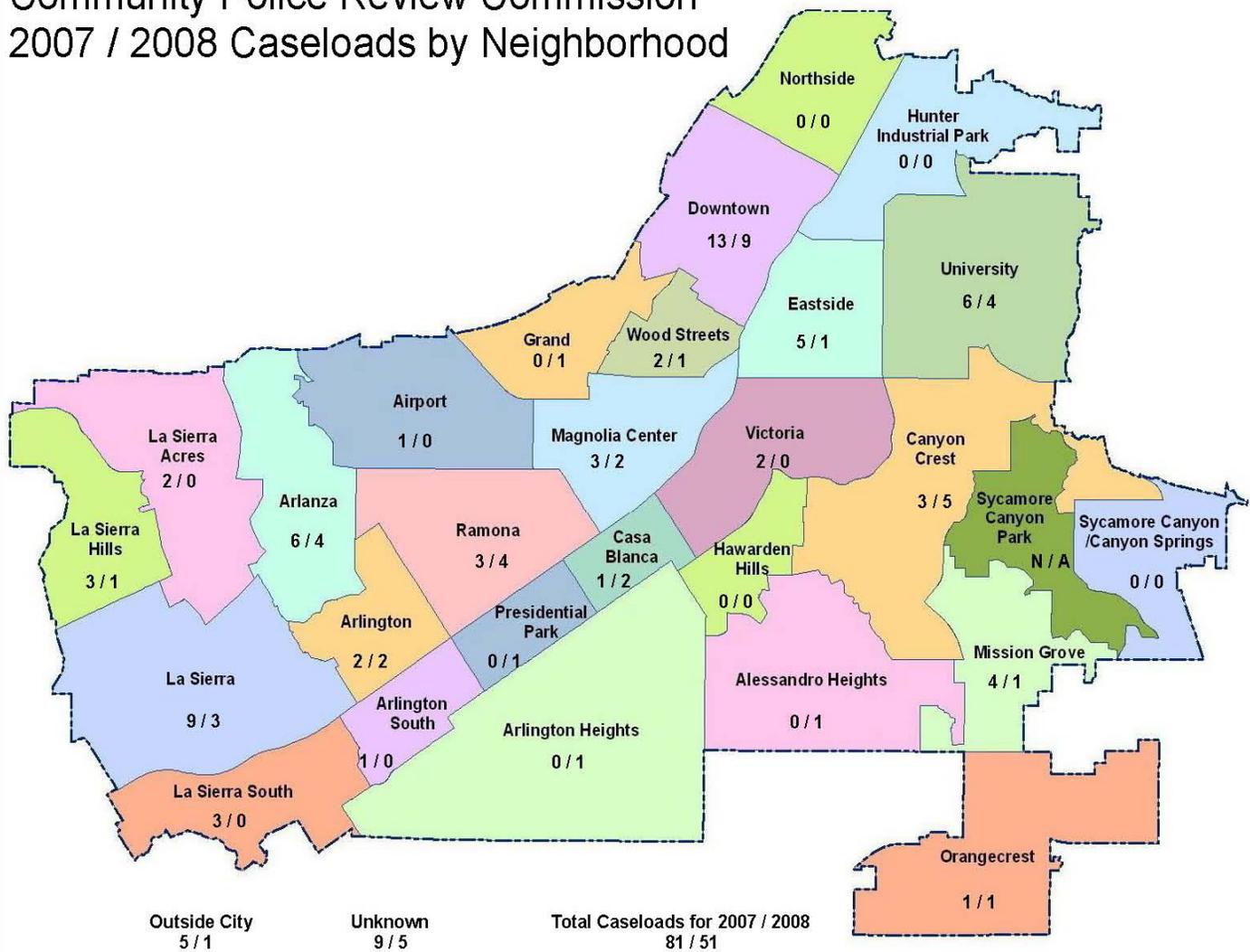


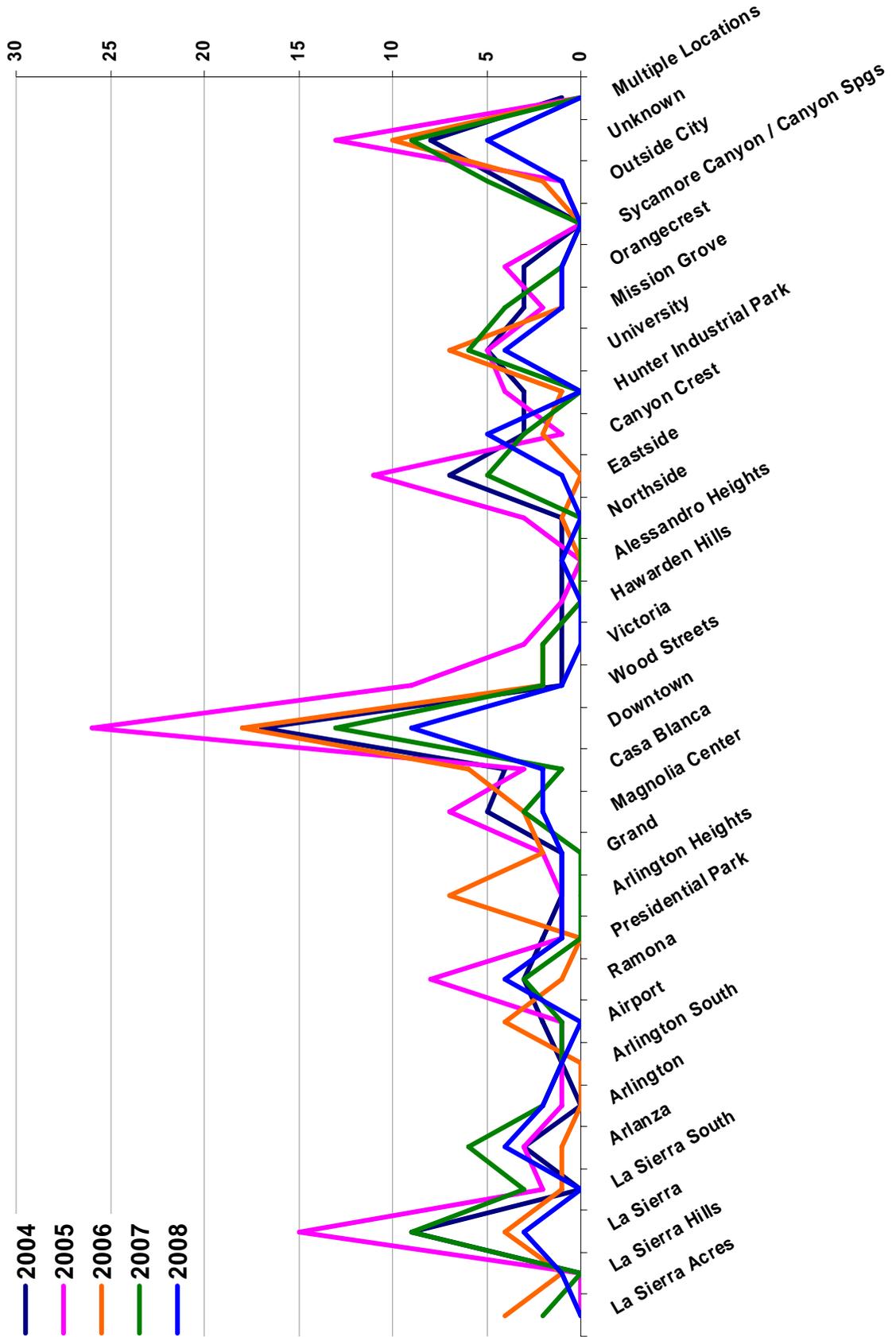
Figure 6

Caseload Data by Neighborhood

Figure 6 above shows the number of cases, by neighborhood, in 2007 and 2008.

Figure 7 (next page) compares caseload by neighborhood from 2004 through 2008.

Caseload Comparisons by Neighborhood: 2004 - 2008
 Figure 7



Allegations and Findings

Figure 8 shows the allegations and Commission findings for cases reviewed in 2007 and 2008. Below are the definitions for those findings.

Definitions for the Findings

Unfounded = The alleged act did not occur.

Exonerated = The alleged act occurred but was justified, legal, and proper.

Not Sustained = The investigation produced insufficient information to prove or disprove the allegation.

Sustained = The Department member committed all or part of the alleged acts of misconduct or poor service.

Inquiry = During the process of the investigation, it was determined that the member of the public was only requesting clarification of a policy or procedure.

No Finding = There is no policy regarding the specific allegation made.

Misconduct Noted

During Investigations of alleged misconduct, all aspects of an officer's actions are inspected. When a policy violation is discovered beyond that alleged by the complainant, it is classified as "Misconduct Noted" and, by definition, is a "Sustained" finding.

Of the cases reviewed in 2007, there were two (2) instances of "Misconduct Noted;" there were five (5) in 2008.



FIGURE 8

2007 ALLEGATIONS	COMMISSION FINDINGS							TOTALS
	Unfounded	Exonerated	Not Sustained	Sustained	Inquiry	Withdrawn	No Finding	
Excessive Use of Force	7	1	0	0	0	0	0	8
False Arrest	2	0	0	0	0	0	0	2
Discrimination / Harassment	1	0	2	0	0	0	0	3
Criminal Conduct	3	0	0	0	0	0	0	3
Category 1 Subtotal	13	1	2	0	0	0	0	16
Poor Service	1	1	0	0	0	0	0	2
Discourtesy	10	3	3	3	0	1	0	20
Improper Procedure	16	11	3	3	2	0	4	39
Conduct Unbecoming an Officer	0	0	4	1	0	0	0	5
Infractions, Traffic Violations, and Riverside Municipal Code Violations	0	0	0	0	0	0	0	0
Other	0	0	0	0	1	0	0	0
Category 2 Subtotal	27	15	10	7	3	1	4	66
TOTALS	40	16	12	7	3	1	4	83

FIGURE 8

2008 ALLEGATIONS	COMMISSION FINDINGS							TOTALS
	Unfounded	Exonerated	Not Sustained	Sustained	Inquiry	Withdrawn	No Finding	
Excessive Use of Force	15	2	0	0	0	0	0	17
False Arrest	1	0	0	0	0	0	0	1
Discrimination / Harassment	4	1	0	0	0	0	0	5
Criminal Conduct	3	0	4	0	0	0	0	7
Category 1 Subtotal	23	3	4	0	0	0	0	30
Poor Service	4	0	0	0	1	0	0	5
Discourtesy	17	0	10	2	1	1	0	31
Improper Procedure	85	7	7	1	5	4	0	109
Conduct Unbecoming an Officer	0	0	1	0	0	0	0	1
Infractions, Traffic Violations, and Riverside Municipal Code Violations	0	0	0	1	0	0	0	1
Other	0	0	0	0	0	0	0	0
Category 2 Subtotal	106	7	18	4	7	5	0	147
TOTALS	129	10	22	4	7	5	0	177

Figure 9 shows comparison data for 2003 through 2008. These figures do not include the results of Officer-Involved Death investigations (discussed in a separate section of this report). In 2006, allegation types were modified to reflect Category 1 and Category 2 type complaints as noted in RPD's Policies and Procedures Manual.

ALLEGATION	CALENDAR YEAR					
	2003	2004	2005	2006	2007	2008
Excessive Use of Force	13	11	20	12	8	17
Discrimination / Harassment	10	5	1	12	3	5
Illegal Discharge of Firearms	0	0	0	NA	NA	NA
Illegal Search and Seizure	6	4	7	NA	NA	NA
False Arrest	2	0	0	0	2	1
False Reporting	2	0	9	NA	NA	NA
Criminal Conduct	2	4	12	6	3	7
Category 1 Subtotal	35	24	49	30	16	30
Misconduct	152	106	137	NA	NA	NA
Poor Service	NA	NA	NA	5	3	5
Discourtesy	NA	NA	NA	47	20	31
Improper Procedure	NA	NA	NA	81	39	109
Conduct Unbecoming an Officer	0	0	5	3	5	1
Infractions, Traffic Violations, and Riverside Municipal Code Violations	NA	NA	NA	0	0	1
Other	NA	NA	NA	2	0	0
Category 2 Subtotal	152	106	142	138	67	147
Misconduct Noted	0	3	5	2	NA*	NA*
TOTALS	187	133	196	170	83	177

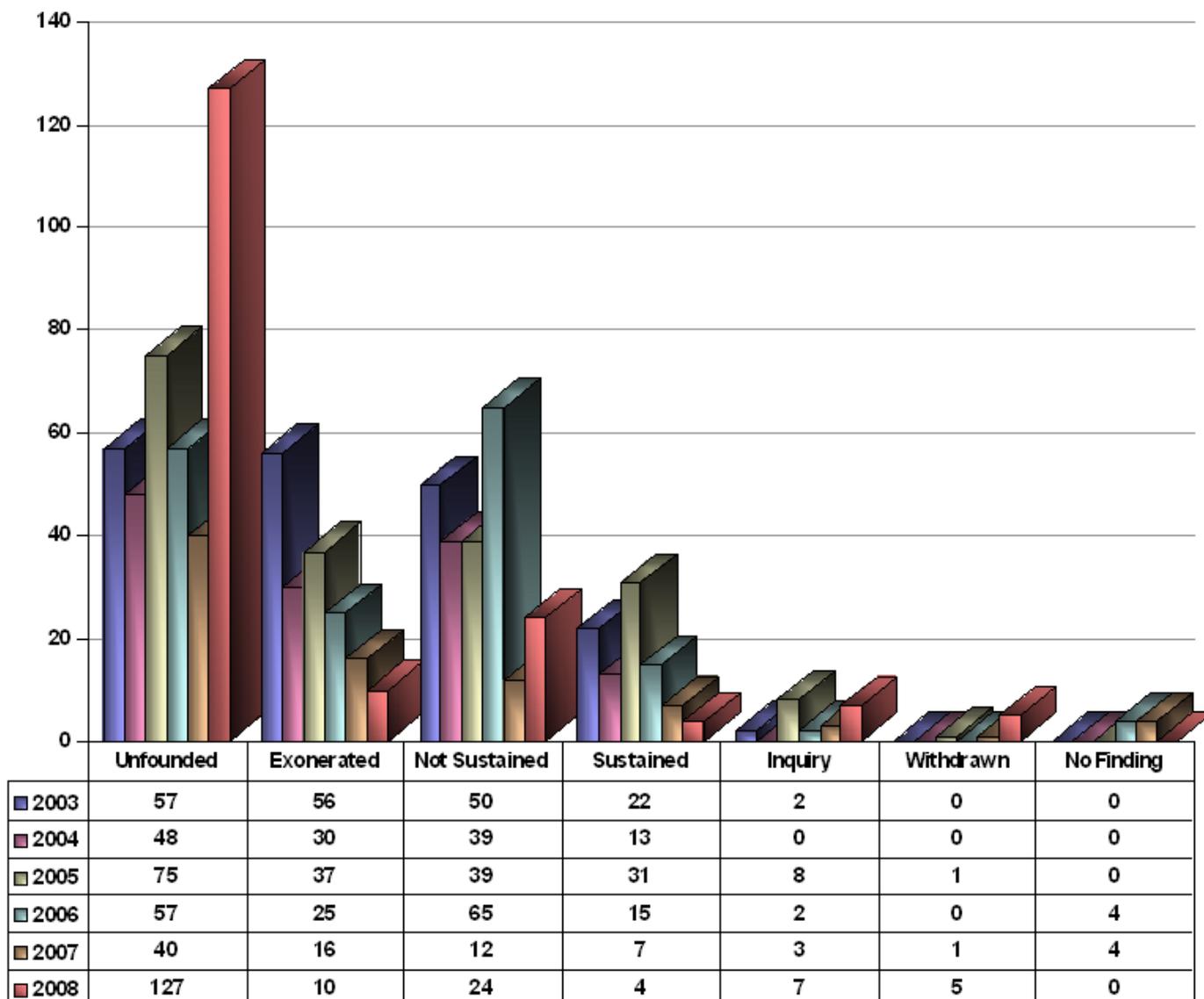
* Misconduct Noted will no longer be listed with complainant allegations or findings, but will be reported separately.

Findings Comparisons

Figure 10 compares the Commission's findings for cases reviewed in 2003 through 2008. These figures do not include the results of Officer-Involved Death investigations, which are discussed in a separate section of this report.

CPRC Findings Comparisons: 2003 - 2008

Figure 10



Comparisons of 2007 and 2008 CPRC Findings with those of the Riverside Police Department (RPD) and the City Manager's Office (CMO)

The following tables below provide data comparing the findings of the CPRC, RPD, and the City Manager's Office (CMO). Each of the three entities independently comes to a finding on allegations (as described in the section entitled "Understanding the Complaint Process;" see pg. 10).

Table 1 presents the data in terms of "definitions of findings" (see pg. ?).

Table 1 Findings	2007			2008		
	RPD	CPRC	CMO	RPD	CPRC	CMO
Unfounded	58	39	48	130	127	129
Exonerated	8	18	11	18	10	16
Not Sustained	7	12	8	16	24	19
Sustained	6	6	8	2	4	2
Inquiry	3	3	3	7	7	7
Withdrawn	1	1	1	4	5	4
Made no Finding	0	4	4	0	0	0
Total Findings:	83	83	83	177	177	177

Table 2 presents the data based on the definitions, but grouped more generally as to whether or not an officer's actions were within policy.

Table 2

2007 Findings	RPD		CPRC		CMO	
	Count	%	Count	%	Count	%
(a) officer's actions were within policy or no policy violation was substantiated. (Unfounded, Exonerated, Not Sustained, Withdrawn, Inquiry, No Finding)	77	93%	77	93%	75	90%
(b) officer's actions were out of policy (Sustained)	6	7%	6	7%	8	10%
Total 2007 Findings:	83	100%	83	100%	83	100%

2008 Findings	RPD		CPRC		CMO	
	Count	%	Count	%	Count	%
(a) officer's actions were within policy or no policy violation was substantiated. (Unfounded, Exonerated, Not Sustained, Withdrawn, Inquiry, No Finding)	175	99%	173	98%	175	99%
(b) officer's actions were out of policy (Sustained)	2	2%	4	2%	2	2%
Total 2008 Findings:	177	100%	177	100%	177	100%

**Comparisons of 2007 and 2008 CPRC Findings with those of the
Riverside Police Department (RPD) and the City Manager's Office (CMO) - Cont.**

Tables 3 and 5 compare how frequently the RPD and CPRC agreed or disagreed in finding a policy violation.

Table 3	2007		2008	
	Count	%	Count	%
RPD & CPRC Findings Comparison				
Agencies agreed that either: (a) officer's actions were within policy or no policy violation was substantiated.	65		173	
(b) officer's actions were out of policy	2		2	
Sub-total Agreed	67	81%	175	99%
Agencies disagreed whether or not a policy violation occurred	16		2	
Sub-total Disagreed	16	19%	2	2%
Total Findings:	83	100%	177	100%

Table 5	2007		2008	
	Count	%	Count	%
RPD & CPRC Findings Comparison				
Agencies agreed that the investigation of allegation revealed that the officer's actions were either (a) within policy or could not be substantiated; or, (b) was out of policy.	67	81%	175	99%
Agencies disagreed whether or not the officer's actions were within or out of policy	16	19%	2	1%
Total Findings:	83	100%	177	100%

**Comparisons of 2007 and 2008 CPRC Findings with those of the
Riverside Police Department (RPD) and the City Manager's Office (CMO) - Cont.**

Tables 4 and 6 (following page) compare how frequently the CMO and CPRC agreed or disagreed in finding a policy violation.

Table 4	2007		2008	
	Count	%	Count	%
CPRC & CMO Findings Comparison				
Agencies agreed that either: (a) officer's actions were within policy or no policy violation was substantiated.	67		173	
(b) officer's actions were out of policy	4		2	
Sub-total Agreed	71	86%	175	99%
Agencies disagreed whether or not a policy violation occurred	12		2	
Sub-total Disagreed	12	14%	2	1%
Total Findings:	83	100%	177	100%

Table 6	2007		2008	
	Count	%	Count	%
CPRC & CMO Findings Comparison				
Agencies agreed that the investigation of allegation revealed that the officer's actions were either (a) within policy or could not be substantiated; or, (b) was out of policy.	71	86%	175	99%
Agencies disagreed whether or not the officer's actions were within or out of policy	12	14%	2	1%
Total Findings:	83	100%	177	100%

Officer-Involved Death Reviews

City of Riverside Ordinance Number 6516 (Sections 2.76.010 et seq.) defines the ability of the Community Police Review Commission (“the Commission”) to review and investigate officer-involved deaths. Section 2.76.050, Subsection D, allows the Commission “to review and investigate the death of any individual arising out of or in connection with actions of a sworn police officer, regardless of whether a complaint regarding such death has been filed.”

The Officer-Involved Death Investigation Process

Immediately upon the death of a person arising out of or in connection with the actions of a sworn police officer, a criminal investigation commences. The Riverside Police Department (“RPD”) conducts the criminal investigation, which includes gathering physical evidence, obtaining statements from involved parties and witnesses, and gathering reports from all participating officers.

All police reports are submitted, along with the report from the Riverside County Coroner, to the Riverside County District Attorney’s Office for review and consideration of criminal filing. The District Attorney’s Office ultimately determines whether to file criminal charges or to close the criminal investigation.

Upon completion of the criminal investigation, the RPD provides a “public book” of the criminal investigation to the Commission. This public book contains all reports that have passed review by the RPD Custodian of Records, clearing all documents for public release. The Commission may seek the collection of additional information through the use of a contract private investigator.

The Commission then first conducts a public deliberation of the incident. A multi-stage process is employed to certify facts, identify applicable policy, procedure, and case law, and to obtain any necessary training. The Commission ultimately takes a public vote on a finding of whether or not, based on all the publicly-available information, the use of force was consistent with policy. The finding is advisory in nature. The Commission also may identify advisory recommendations concerning the incident. The Commission then completes a public report, which is posted on the Commission’s website.

Last, the Commission conducts a confidential, closed-door review of the incident, including deliberation of information from the Police Department’s internal Administrative Review. After additional deliberation, the Commission then again takes a confidential advisory vote on a finding of whether or not, based on all available information, the use of force was consistent with policy. Additional advisory recommendations may be identified. The case is then deemed closed.

2007 / 2008 Officer-Involved Death Reviews

During 2007 and 2008, the Commission conducted review and investigation of three (3) officer-involved deaths. One of the investigations was fully completed. The other two reviews are in varying stages of Commission deliberation. Details of the cases and the deliberation process are recounted below.

Lee Deante Brown

On April 3, 2006, citizens called RPD and requested police, reporting a man who appeared delusional or under the influence of drugs. RPD Patrol Officers Paul Stucker and Terry Ellefson contacted Lee Deante Brown in the parking lot of the Welcome Inn at 1910 University Avenue. Brown was non-compliant with officers and began to approach an officer. Brown was tasered, but not incapacitated. After a physical struggle ensued with both officers, Brown was shot and killed.

On October 6, 2006, the Commission received the completed criminal investigation casebook from RPD. (Time lapse: 186 days = 6 months, 3 days)

On November 8, 2006, the Commission received a briefing from Baker Street Group, a private investigation contractor, and commenced public deliberation of the incident. (Time lapse: 33 days = 1 month, 2 days)

On November 28, 2007, the Commission completed the public review and issued its final report. By a vote of 6-1, the Commission found the officers' lethal use of force to be consistent with RPD's Use of Force Policy, Section 4.30. (Time lapse: 385 days = 1 year, 20 days)

On April 23, 2008, the Commission completed the confidential administrative investigation review. (Time lapse: 147 days = 4 months, 26 days)

Total time lapse from incident to final disposition: 751 days (2 years, 20 days)

Douglas Stephen Cloud

On October 8, 2006, Douglas Stephen Cloud stole a paint sprayer from the Home Depot at 3323 Madison Street. Seeing Cloud run from the store, an RPD patrol officer broadcast a robbery in progress. After a struggle with other persons while entering his car, Cloud fled the parking lot at high speed. Cloud drove about one half-mile at high speed before losing control of his car, striking a curb, shearing off a small tree, and striking a displayed sale vehicle before coming to rest with the rear drive wheels slightly off the ground.

RPD Officer Nick Vazquez and his partner, Officer Brett Stennett, were the first to arrive and contact Cloud, who was in his vehicle. Officer David Johansen arrived shortly thereafter and assisted. A physical struggle ensued as officers were unable to remove Cloud from his vehicle. As officers struggled with Cloud, he revved the motor and turned the steering wheel, kicking up dirt and debris, but the vehicle did not gain traction. Cloud reached toward the center console and was subsequently shot and killed.

On August 23, 2007, the Commission received the completed criminal investigation casebook from RPD. (Time lapse: 320 days = 10 months, 16 days)

On March 26, 2008, the Commission commenced public deliberation of the incident. (Time lapse: 217 days = 7 months, 4 days)

On January 14, 2009, the Commission completed the public review, and issued its final report. By a vote of 6-1, the Commission found the officers' lethal use of force to be consistent with RPD's Use of Force Policy, Section 4.30. (Time lapse: 295 days = 9 months, 20 days)

Status as of March 1, 2009: Confidential administrative review pending.

Total time lapse from incident to March 1, 2009: 876 days (2 years, 4 months, 22 days)

Joseph Darnell Hill

On October 19, 2006, Joseph Darnell Hill was contacted twice by RPD Officer Jeffrey Adcox, before Officer Adcox ultimately stopped Hill for traffic violations. Officer Giovanni Ili arrived as back-up.

Officer Adcox removed Hill from his vehicle, briefly seated him on the curb, then got him up and began to move Hill toward Officer Adcox' police car. Hill grabbed Officer Adcox and took him to the ground. Officer Ili also went to the ground to assist. A physical struggle followed during which Hill attempted to gain control of Officer Ili's Taser. Hill was subsequently shot and killed.

On August 23, 2007, the Commission received the completed criminal investigation casebook from RPD. (Time lapse: 309 days = 10 months, 5 days)

On April 23, 2008, the Commission commenced public deliberation of the incident. (Time lapse: 245 days = 8 months, 1 day)

Status as of March 1, 2009: the Commission is continuing public deliberation of the incident. (Time lapse: 313 days = 10 months, 7 days)

Total time lapse from incident to March 1, 2009: 865 days (2 years, 4 months, 11 days)

Did You Know...

...you can read the results of cases reviewed by the CPRC online at www.riversideca.gov/cprc by clicking on the "FINDINGS" link?



Demographic and Other Data for 2007 and 2008

The following demographic data is based on the number of cases reviewed during 2007 and 2008. Ethnicity is based on self-identification of the complainant as well as Police Officer identification.

**Complainant Ethnicity:
Cases Reviewed in 2007 & 2008**

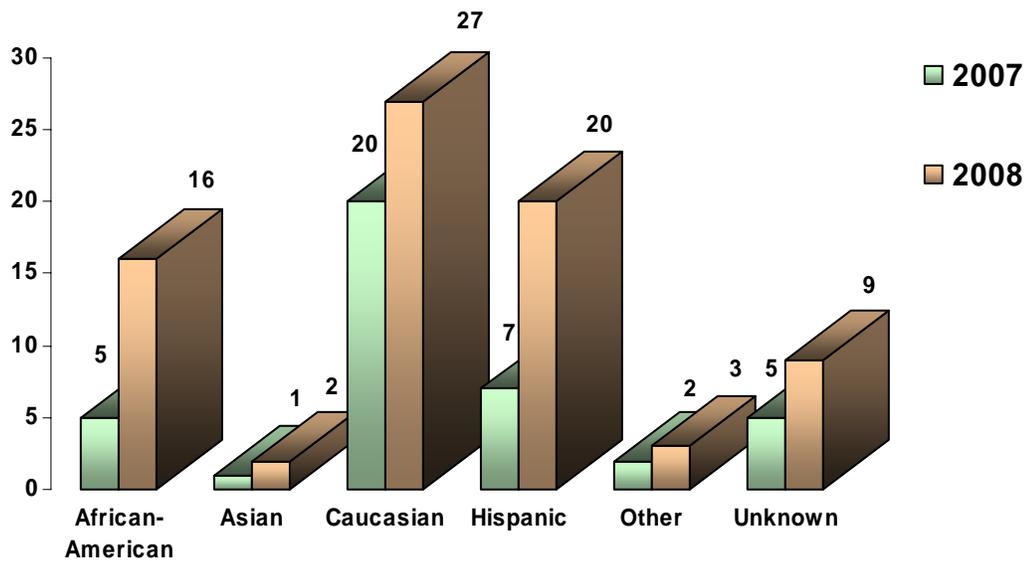


Figure 11

**Complainant Gender:
Cases Reviewed in 2007 & 2008**

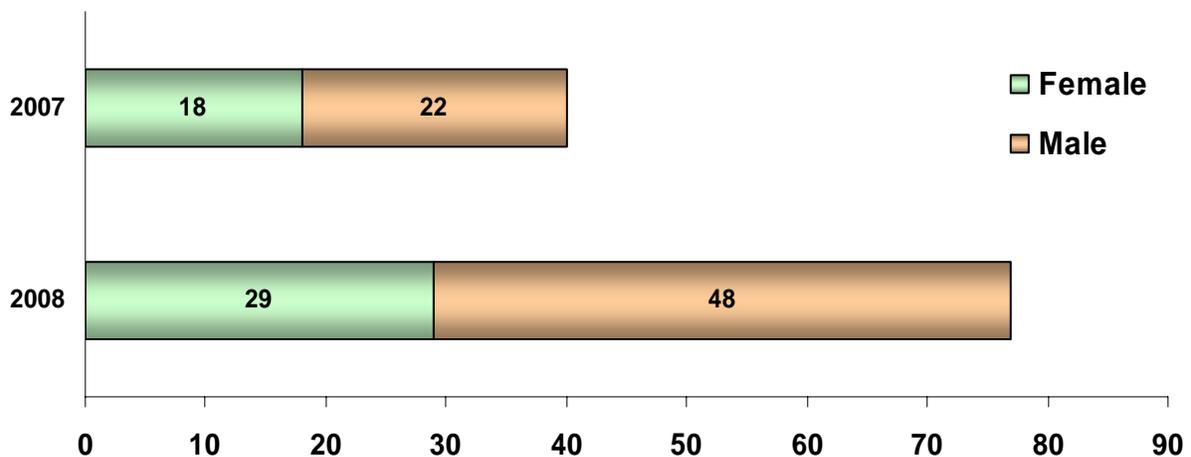


Figure 12

Riverside population percentages for 2008:

- White alone 53.3%
- Black alone 7.4%
- American Indian alone 1.0%
- Asian / Pacific Islander alone 7.1%
- Some other race alone 24.8%
- Two or more races 6.4%
- Hispanic origin 44.9%

(Source: ESRI forecast for 2008)

Figure 14, below, gives information regarding the number of officers with multiple allegations and sustained findings in the cases reviewed in 2007 and 2008.

Figure 14

Officer Statistics	2007	2008
Number of sworn officers (as of Dec each year)	405	405
Number of cases reviewed	39	76
Number of allegations contained in cases reviewed	83	177
Number of officers with multiple allegations	6	23
Percent of police force	1%	6%
Number of officers with at least 1 sustained allegation	7	4
Number of officers with 5 or more allegations	0	4

The number of citizen complaints may be considered relative to the total number of community contacts made by police each year.

The total number of “calls for service” as cataloged by RPD Dispatch for each of the years of this Report are:

2007 – 225,956

2008 – 215,303

Please note that “calls for service” in this context includes virtually *all* police activity as captured through the computer-aided dispatch (CAD) system, and represents a number substantially higher than simply those incidents in which police contact citizens. At present, the latter category can only be determined through extensive record checking.

Notable Events

Staff & Location Changes

City staff for the Commission underwent substantial change during 2007 and 2008. The changes presented significant challenges in terms of addressing the business of the Commission.

Principal Analyst Mario Lara began 2007 as the interim Executive Director for the Commission. Mr. Lara had been assigned the duties in addition to his role as budget analyst for the Office of the City Manager.

In spring of 2007, due to renovations of Riverside City Hall, the Commission office made two local moves on the Sixth Floor. With the completion of floor renovations, the Commission moved back to its original (and current) location on the Sixth Floor.

In the summer of 2007, the City of Riverside conducted a nationwide search to fill the vacant position of Manager (formerly Executive Director) of the Commission. Over fifty persons applied for the position. The City utilized two interview panels, one comprised of community members and one comprised of city employees.

Both panels endorsed Mr. Kevin Rogan who, in August 2007, was offered and accepted the position. At the time of his selection, Mr. Rogan was a police captain for a local California municipal agency (he subsequently retired from that post), a lawyer, and a part-time instructor at the University of La Verne, College of Law.

In the fall of 2007, Phoebe Sherron, Senior Office Specialist, took extended personal leave from her duties. Ms. Sherron has served as staff member to the Commission continuously since its inception. Ms. Sherron returned to her duties in March 2008.

Officer-Involved Death Protocol

In July 2008, a Riverside resident called police concerning an unknown adult male in the resident's rear yard. Police responded and encountered the man, acting in a delusional manner. The man was briefly detained while officers assessed the situation. Upon noting that the man was in distress, the officers summoned medical aid. When paramedics arrived, the man was transported by ambulance to a local hospital, where he was pronounced dead a short time later.

Commission members were not initially in unanimous agreement as to whether the incident was an officer-involved death (OID), and so voted to initiate a preliminary investigation of the incident. The County Coroner ultimately determined that the man died from medical complications and the Commission discontinued any further investigation. Also, the preliminary investigation identified no reports of use of force or officer misconduct.

This incident led the Commission to request guidance from the City Council regarding the timing of Commission OID investigation and review. In response, the Governmental Affairs Committee considered the issue and convened a Work Group, including community members that ultimately recommended that the CPRC's review begin after completion of the law enforcement investigation. Ultimately, the City Council voted to direct the Commission to adhere to the written protocol adopted by the Commission in 2002, instructing that CPRC's officer-involved death review commence after the completion of the criminal investigation, as is standard practice in California.

90-Day Update Letters

In 2008, Commission Staff implemented use of a follow-up to complainant's every 90 days after the Commission receives notice of the complaint. Previously, Commission Staff sent out a notice upon receipt of the complaint, advising the complainant that Commission review would occur at a future date. Complainants would not be contacted again until the Commission prepared to review the complaint, a passage of time that could exceed a year.

With the new process, every 90 days Commission Staff sends out an update letter. The goal is to ensure that complainants know their case is still pending, and that the Commission is still tracking the case until it comes forward for review.

Website Access

The Commission continued to post pertinent information on its website, accessible at www.riversideca.gov/cprc. In 2008, the Commission, for the first time, began posting all documents reviewed during an Officer-Involve Death (OID) investigation. Documents posted included the complete Criminal Casebook report provided by the RPD. Relevant documents remain on the Commission website during the entire period that an OID is deliberated.

Did You Know...

***...that there are several ways by which a complaint may be filed?
These include:***



***By phone at
(951) 826-5509***



***Through the mail or in
person at the CPRC Office,
3900 Main Street, 6th Floor,
Riverside, CA 92522***



***Downtown Police Station at
4102 Orange Street or any
police station in the City***

***By e-mail at cprc@riversideca.gov
or online at
www.riversideca.gov/cprc***



Policy Recommendations

The following recommendations were made to the Police Department in 2008:

Digital Audio Recorder Unit Placement

The Commission advised RPD that, in several complaint cases, the digital recordings appeared to have been terminated accidentally. Police officers carry a small device that uses a pushbutton to turn the recorder on or off. In a few cases, unexpected pressure against the pushbutton (as in a physical struggle) turned the recorder off. The Commission suggested that RPD explore a placement where the device might be more protected.

RPD reviewed the recommendation and noted that the device is one of many items officers are required to carry in uniform. RPD advised that officers are provided with considerable discretion on how to carry each required item. In the case of the recorders, some are carried in belt holsters, some are carried in shirt pockets, and some are carried in pants pockets. No one single way can comfortably accommodate every officer. RPD also advised that with the implementation of the in-car video systems, incident recording may be initiated differently in the near future.

Business Cards

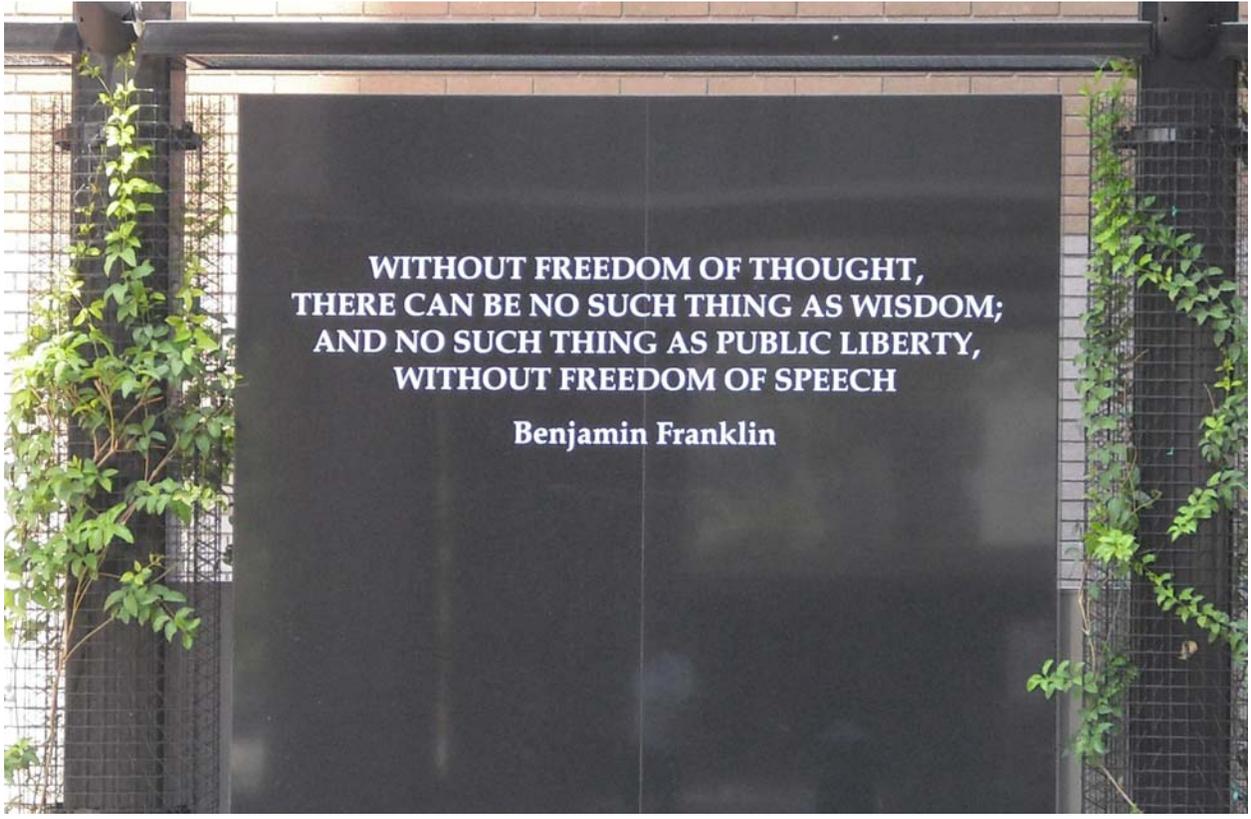
The Commission advised RPD that, in several instances, citizens complained that officers did not provide business cards upon request. RPD policy required that officer identify themselves only by wearing identification badges on their uniforms. The Commission suggested that providing business cards to citizens might do much to defuse an aspect of complaints.

RPD responded that they had come to a similar conclusion through their internal reviews and had contemporaneously implemented a new policy. Officers are now provided with generic business cards on which they can write their own name and identification number upon request or, at minimum, will write the information on a piece of paper.

Digital Audio Recording Policy Compliance

The Commission advised RPD that, in several cases, officers appeared to turn the digital recorders on after a contact had begun or turned the devices off before the contact fully ended. The Commission suggested that RPD require stricter compliance with the Digital Recording Policy.

RPD replied that in the cases identified, officers were allowed the discretion to first address matters of officer safety, consistent with the policy. While the Commission is not always in full agreement with the findings of RPD regarding recorder use, the Commission has noted occasions where RPD investigators initiated “misconduct noted” when officers failed to use recorders as required.



**WITHOUT FREEDOM OF THOUGHT,
THERE CAN BE NO SUCH THING AS WISDOM;
AND NO SUCH THING AS PUBLIC LIBERTY,
WITHOUT FREEDOM OF SPEECH**

Benjamin Franklin

Appendix

City of Riverside Ordinance No. 6516	Section A
Charter Amendment – Section 810	Section B
CPRC By-Laws, Policies & Procedures	Section C
RPD Policy & Procedure 4.12	Section D
RPD Conduct & Performance Manual Section 10: Administrative Investigation	Section E

Section A

1 the Commission and be responsible for maintaining all records and minutes.

2 **Section 2.76.040 Membership and Terms of Community Police Review**

3 **Commission.**

4 The Community Police Review Commission shall consist of nine (9) members appointed
5 by the Mayor and City Council. Members shall be removed from the Commission by five (5)
6 affirmative votes of the Mayor and City Council for incompetence, malfeasance, misfeasance,
7 nonfeasance or neglect of duty.

8 The term of each member of the Commission shall be for four years; provided, however,
9 the initial appointments of the first nine members after the effective date of this Chapter, shall be
10 determined by a drawing at the Commissions's first meeting to decide which members shall serve
11 two, three and four year terms; three shall serve two year terms, three shall serve three year terms
12 and three shall serve four year terms. The members first appointed to serve two year terms shall
13 serve until March 1, 2002; the members first appointed to serve three year terms shall serve until
14 March 1, 2003, and the members first appointed to serve four year terms shall serve until March 1,
15 2004. No person shall serve more than two full terms. Serving more than one (1) year of an
16 unexpired term shall be counted as service of one full term.

17 **Section 2.76.050 Powers, Duties and Functions**

18 The powers, duties and functions of the Community Police Review Commission are as
19 follows:

- 20 A. To advise the Mayor and City Council on all police/community relations issues.
21 B. To conduct public outreach to educate the community on the purpose of the
22 Commission.
23 C. To receive, and in its discretion, review and investigate, through the Executive
24 Director, complaints filed within six (6) months of the date of the alleged police
25 employee misconduct, in writing with the Commission or any other City office,
26 which allege persons employed by the Riverside Police Department in a sworn
27 capacity with, but not limited to (a) use of excessive force, (b) discrimination or

1 sexual harassment in respect to members of the public, (c) the improper discharge
2 of firearms, (d) illegal search or seizure, (e) false arrest, (f) false reporting, (g)
3 criminal conduct, (h) misconduct. "Misconduct" is defined to mean and include
4 any alleged improper or illegal acts, omissions or decisions directly affecting the
5 person or property of a specific community member by reason of:

- 6 1. Alleged violation of any general, standing or special orders or guidelines of
7 the Riverside Police Department, or
- 8 2. An alleged violation of any state or federal law that occur in the course and
9 scope of employment, or
- 10 3. Any act otherwise evidencing improper or unbecoming conduct by a sworn
11 police officer employed by the Riverside Police Department.

12 D. To review and investigate the death of any individual arising out of or in
13 connection with actions of a sworn police officer, regardless of whether a
14 complaint regarding such death has been filed.

15 E. To conduct a hearing on filed complaints or Commission initiated investigations
16 when such hearing, in the discretion of the Commission, will facilitate the fact
17 finding process.

18 F. To the extent permissible by law, exercise the power of subpoena to require the
19 attendance of witnesses, including persons employed by the City of Riverside, and
20 the production of books and papers pertinent to the investigation and to administer
21 oaths to such witnesses and to take testimony. Subpoenas shall only be issued by
22 the Commission upon the affirmative vote of six (6) Commission members.

23 G. To make findings concerning allegations contained in the filed complaint to the
24 City Manager and Police Chief.

25 H. To review and advise the Police Department in matters pertaining to police
26 policies and practices.

27 //

1 I. To prepare and submit an annual report to the Mayor and City Council on
2 Commission activities.

3 **Section 2.76.060 Confidentiality**

4 All personnel records, investigative reports, documents generated within the City of
5 Riverside Police Department, information relating to closed session deliberations of the
6 Commission, and any other privileged matters, shall be kept confidential to the extent permitted by
7 law.

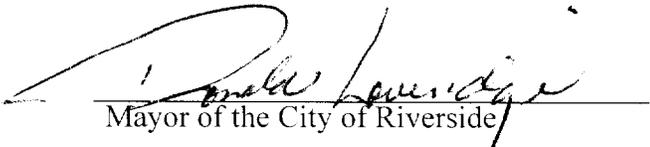
8 The hearing process shall be open to the public to the extent legally permissible and
9 insofar as it does not conflict with state or federal law.

10 **Section 2.76.070 Severability**

11 If any provision of this Ordinance or its application is held invalid by a court of
12 competent jurisdiction, such invalidity shall not affect other provisions, sections, or application of
13 the Ordinance which can be given effect without the invalid provisions or applications, and to this
14 end any phrase, section, sentence, or word is declared severable.

15 Section 2: The City Clerk shall certify to the adoption of this ordinance and cause
16 publication once in a newspaper of general circulation in accordance with Section 414 of the
17 Charter of the City of Riverside. This ordinance shall become effective on the 30th day after the
18 date of its adoption.

19 ADOPTED by the City Council and signed by the Mayor and attested by the City Clerk
20 this 11th day of April, 2000.

21
22 
23 Mayor of the City of Riverside

24 Attest:

25
26 
27 City Clerk of the City of Riverside

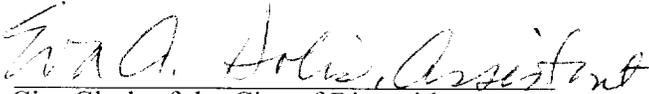
1 I, Colleen J. Nicol, City Clerk of the City of Riverside, California, hereby certify that the
2 foregoing ordinance was duly and regularly introduced at a meeting of the City Council on the 4th
3 day of March, 2000, and that thereafter the said ordinance was duly and regularly adopted at a
4 meeting of the City Council on the 11th day of April, 2000, by the following vote, to wit:

5 Ayes: Councilmembers Beaty, Moore, Defenbaugh, Kane, Adkison,
6 Thompson and Pearson.

7 Noes: None.

8 Absent: None.

9 IN WITNESS WHEREOF I have hereunto set my hand and affixed the official seal of the
10 City of Riverside, California, this 11th day of April, 2000.

11 
12 Eva A. Dolin, Assistant
13 City Clerk of the City of Riverside

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27 [ORD/00049001.SY]

Section B

RIVERSIDE CITY CHARTER

Sec. 807. Human resources board--Composition.

There shall be a human resources board, which shall have the power and duty to:

(a) Recommend to the City Council, after a public hearing thereon, the adoption, amendment or repeal of personnel rules and regulations.

(b) Act in an advisory capacity to the City Council on matters concerning personnel administration. (Effective 12/27/1995)

Sec. 808. Board of library trustees.

There shall be a board of library trustees, which shall have the power and duty to:

(a) Have charge of the administration of City libraries and make and enforce such bylaws, rules and regulations as may be necessary therefor.

(b) Designate its own secretary.

(c) Consider the annual budget for library purposes during the process of its preparation and make recommendations with respect thereto to the City Council and the City Manager.

(d) Purchase and acquire books, journals, maps, publications and other supplies peculiar to the needs of the library, subject, however, to the limitations of the budget for such purposes. The expenditure and disbursement of funds for such purchases shall be made and approved as elsewhere in this Charter provided.

(e) Approve or disapprove the appointment, suspension or removal of the librarian, who shall be the department head.

(f) Accept money, personal property or real estate donated to the City for library purposes, subject to the approval of the City Council.

(g) Contract with schools, County or other governmental agencies to render or receive library services or facilities, subject to the approval of the City Council. (Effective 12/27/1995)

Sec. 809. Park and recreation commission.

There shall be a park and recreation commission which shall have the power and duty to:

(a) Act in an advisory capacity to the City Council in all matters pertaining to parks, recreation, parkways and street trees.

(b) Consider the annual budget for parks, recreation, parkways and street tree purposes during the process of its preparation and make recommendations with respect thereto to the City Council and the City Manager.

(c) Assist in the planning of parks and recreation programs for the inhabitants of the City, promote and stimulate public interest therein, and to that end solicit to the fullest extent possible the cooperation of school authorities and other public and private agencies interested therein.

(d) Establish policies for the acquisition, development and improvement of parks and playgrounds and for the planting, care and removal of trees and shrubs in all parks, playgrounds and streets, subject to the rights and powers of the City Council. (Effective 12/27/1995)

Sec. 810. Community police review commission.

There shall be a community police review commission which shall have the power and duty to:

(a) Advise the Mayor and City Council on all police/community relations issues.

RIVERSIDE CITY CHARTER

(b) Conduct public outreach to educate the community on the purpose of the commission.

(c) Receive, and in its discretion, review and investigate citizen complaints against officers of the Riverside Police Department filed within six months of the date of the alleged misconduct in writing with the commission or any other City office as established by ordinance of the City Council.

(d) Review and investigate the death of any individual arising out of or in connection with actions of a police officer, regardless of whether a complaint regarding such death has been filed.

(e) Conduct a hearing on filed complaints or commissions-initiated investigations when such hearing, in the discretion of the commission, will facilitate the fact finding process.

(f) Exercise the power of subpoena to require the attendance of witnesses, including persons employed by the City of Riverside, and the production of books and papers pertinent to the investigation and to administer oaths to such witnesses and to take testimony to the extent permissible by law. Subpoenas shall only be issued by the commission upon the affirmative vote of six commission members.

(g) Make findings concerning allegations contained in the filed complaint to the City Manager and Police Chief.

(h) Review and advise the Riverside Police Department in matters pertaining to police policies and practices.

(i) Prepare and submit an annual report to the Mayor and City Council on commission activities.

ARTICLE IX. PERSONNEL MERIT SYSTEM.

Sec. 900. Generally.

The City Council shall by ordinance establish a personnel merit system for the selection, employment, compensation/classification, promotion, discipline and separation of those appointive officers and employees who shall be included in the system. (Effective 12/27/1995)

ARTICLE X. RETIREMENT.

Sec. 1000. Authority to continue under State system.

Plenary authority and power are hereby vested in the City, its City Council and its several officers, agents and employees to do and perform any act, and to exercise any authority granted, permitted, or required under the provisions of the Public Employees' Retirement System, as it now exists or hereafter may be amended, to enable the City to continue as a contracting City under the Public Employees' Retirement System. The City Council may terminate any contract with the board of administration of the Public Employees' Retirement System only under authority granted by ordinance adopted by a majority vote of the electors of the City, voting on such proposition at an election at which such proposal is presented.)

ARTICLE XI. FISCAL ADMINISTRATION.

Sec. 1100. Fiscal year.

The fiscal year of the City government shall be established by ordinance.

Section C

**CITY OF RIVERSIDE
COMMUNITY POLICE REVIEW COMMISSION**

**BY-LAWS
Amended May 13, 2009**

**ARTICLE I
DEFINITION**

- Section 1. As used in these by-laws, unless a different meaning clearly appears from the context:
- A. "Commission" shall mean the City of Riverside Community Police Review Commission (CPRC).
 - B. "Commissioners" shall mean the members of the Commission.
 - C. "Manager" shall mean the staff liaison person who is appointed by the City Manager to direct the Commission's staff support team.
 - D. "Independent Investigator" shall mean the person(s) retained by the Manager to receive, administer, and/or investigate, at the direction of the Commission, allegations of police misconduct.
 - E. "City" shall mean the City of Riverside.

**ARTICLE II
MEMBERS**

- Section 1. The Commission shall be comprised of nine (9) members appointed by the Mayor and the City Council, in accordance with City Ordinance No. 6516, as codified in Chapter 2.76 of the Riverside Municipal Code.
- Section 2. Appointments to fill unexpired terms on the Commission shall be filled in the same manner as original appointments.
- Section 3. Each member must be a qualified elector of the City at the time of appointment and throughout his/her service on the Commission.
- Section 4. Members who fail to maintain qualified elector status must resign from the Commission or be removed in accordance with City Charter Section 802.

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

ARTICLE III

TERMS OF OFFICE

- Section 1. The term of office shall be four (4) years. No member shall serve more than two (2) full consecutive terms. Serving less than one (1) year of an unexpired term shall not be counted as service of one term. Commissioners shall be subject to all applicable local, state, and federal laws and codes of ethics adopted by the City Council.
- Section 2. In the event that a replacement member has not been appointed when the term of office of an incumbent member expires, the incumbent member may continue to serve until a replacement is appointed.
- Section 3. Members may be removed from the Commission by an affirmative vote of five (5) members of the City Council, with the Mayor entitled to a vote, for the following causes:
- A. Absence from three consecutive regular meetings, unless by permission of the Commission expressed in the official minutes.
 - B. Incompetence, malfeasance, misfeasance, nonfeasance, neglect of duty, or conviction of a crime involving moral turpitude.
 - C. Refusal to resign from the Commission when no longer a qualified elector of the City.
 - D. Failure to comply with the confidentiality requirements described in Section 2.76.060.

ARTICLE IV

COMPENSATION

- Section 1. Members shall serve without compensation for their services on the Commission but may receive reimbursement for necessary traveling and other expenses incurred on official duty when such expenditures have received authorization by the City Council.

ARTICLE V

OFFICERS

- Section 1. The Commission shall have at least two officers, Chair and Vice-Chair, and such other officers, as it deems necessary.
- Section 2. The Chair shall preside over all meetings of the Commission and shall have the same rights as other members, except the Chair shall not make or second a motion. The Chair shall have the right to vote on all matters. The Chair shall sign all documents on behalf of the Commission after

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

such documents have been approved by the Commission, and shall perform such other duties and delegated responsibilities as may be imposed upon the Chair by the Commission. The Chair shall also speak to the media on behalf of the Commission on official actions of the Commission.

- Section 3. In the absence of the Chair, the Vice-Chair shall assume all the duties and power of the Chair. In the absence of the Chair, all actions taken by the Vice-Chair shall have the same force and effect as if taken by the Chair.
- Section 4. The election of officers shall be conducted annually at the first meeting in March.
- Section 5. All officers shall be elected by the members for a term of one year. A member may serve no more than two successive years in the same office. This article may be suspended by a majority vote of the Commission to allow any existing officer(s) to serve a term that is greater than two years based upon extenuating circumstances. The length of this term extension will be determined by the commissioners on the day the vote is taken.
- Section 6. Election of officers shall be conducted in a manner prescribed by the Commission.
- Section 7. In the event of the resignation or removal of the Chair during the year, the Vice-Chair shall become the Chair and a new election shall be held for Vice-Chair. In the event of the resignation or removal of any other officer, a new election shall be held to fill the vacant office.
- Section 8. If the Chair and Vice-Chair are both absent at any meeting of the Commission, the Commission shall elect a Chair Pro Tem who shall perform all duties of the Chair.

ARTICLE VI AUTHORITY, POWERS, DUTIES

- Section 1. In accordance with Chapter 2.76 of the Riverside Municipal Code, the Commission shall have the power to:
- A. Advise the Mayor and City Council on all police/community- relations issues.
 - B. Conduct public outreach to educate the community on the purpose of the Commission.

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

- C. Receive complaints of alleged police misconduct filed within six months of the date of the alleged misconduct against a sworn member of the Riverside Police Department, regarding use of excessive force, discrimination or sexual harassment in respect to members of the public, the improper discharge of firearms, illegal search or seizure, false arrest, false reporting, criminal conduct or misconduct.
- D. Review and investigate complaints of alleged police misconduct.
- E. Conduct hearings into allegations of police misconduct upon the affirmative vote of five (5) Commission members.
- F. To the extent permissible by law, subpoena and require the attendance of witnesses, the production of books, documents, papers, audio, video and any other electronic media pertinent to the investigation, upon the affirmative vote of six (6) Commission members.
- G. To review and advise the Police Department in matters pertaining to police policies and practices, including making formal recommendation for amendment to the Police Department's Policy and Procedures Manual and on Police Department proposed amendments to the Policy and Procedures Manual.
- H. Administer oaths to witnesses and to take testimony, which will be recorded verbatim.
- I. Submit written findings concerning allegations contained in the filed complaint to the City Manager and the Police Chief.
- J. Review and investigate the death of any individual arising out of or in connection with actions of a sworn police officer, regardless of whether a complaint regarding such death has been filed.
- K. Review and advise the Police Department in matters pertaining to police policies and practices.
- L. Recommend to the City Manager the provision of such staff as is necessary to carry out the Commission's duties.
- M. Advise the City Manager regarding the performance of said staff.
- N. Submit to the Mayor and City Council an annual written report of its activities during the past year.

Section 2. These by-laws do not, and are not intended to, exceed the powers given to the Commission by the City Charter, City ordinances, or resolutions.

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

ARTICLE VII MEETINGS

- Section 1. Regular meetings of the Commission shall be held on the fourth Wednesday of each month at 5:30 p.m. in the Art Pick Council Chambers, 3900 Main Street, unless otherwise agreed upon in advance by the Commission.
- Section 2. Special meetings of the Commission may be convened at the call of the Chair, or of the Vice-Chair in the absence of the Chair. Upon petition of five (5) members of the Commission, the Chair shall be required to call a meeting of the Commission within one week. Members will be given at least 24 hours notice before any special meeting. The notice and agenda for any special meeting will be distributed in accordance with Brown Act, §54950 et seq. of the California Government Code.
- Section 3. All meetings of the Commission and its standing committees shall be open to the public and, whenever possible shall be held in a City-owned facility. Notice shall be given to the public prior to convening of any meeting in accordance with the Brown Act, §54950 et seq. of the California Government Code.
- Section 4. Notwithstanding Section 3 above, the Commission will schedule closed session meetings on the second Wednesday of each month for the sole purpose of considering cases and making related findings. The only exceptions to this are when training is to be scheduled and annual officer elections. The notice and agenda for such meetings shall be distributed in the same manner as the notice and agenda for all other Commission meetings. Case Review meetings will not be open to the public; however, public comments may be heard prior to going into closed session. The public will be allowed to attend training sessions. The Commission may, at its discretion, agendize training sessions and / or annual officer elections on the second Wednesday of the month.
- Section 5. A majority of all members of the Commission shall constitute a quorum for the transaction of business. A motion shall carry upon the affirmative vote of the majority of the members present at any meeting except as otherwise noted in the Commission's Policies and Procedures or By-Laws.
- Section 6. A quorum being present, the order of business at the meetings of the Commission may include the following:
- A. Roll Call and Report of Commissioner Absences
 - B. Minutes of Previous Meeting
 - C. Manager's Report

CITY OF RIVERSIDE COMMUNITY POLICE REVIEW COMMISSION

- D. Commissioner Comments
- E. Committee Reports
- F. Public Comment
- G. Unfinished Business
- H. New Business
- I. Next Meeting
- J. Recess to personnel or closed session if required
- K. Adjournment

The Manager or any Commissioner shall have the right to place an item on the agenda of a future meeting.

- Section 7. A Commission meeting may be cancelled by the Chair, due to a lack of a quorum or lack of sufficient agenda voting items.
- Section 8. Minutes of each Commission meeting shall be kept on file in the Commission's offices, and copies sent to the Mayor, City Councilmembers and City Manager.
- Section 9. The Commission may promulgate such rules, regulations, policies, and procedures for its conduct, as it deems necessary. Meetings shall be conducted informally.
- Section 10. All adopted rules, regulations, policies, and procedures shall be promptly filed with the City Clerk, and shall bear the signature of the Chair and the date they were adopted.
- Section 11. The annual meeting shall be the March meeting.
- Section 12. Special Commissioner training meetings shall be conducted at sites to be determined. Appropriate notices shall be posted in accordance with the Brown Act.
- Section 13. It is recommended that Commissioners attend at least one training day every other year as needed.
- Section 14. New Commissioners shall be required to attend an orientation meeting upon their appointment.

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COMMUNITY POLICE REVIEW COMMISSION

Section 15. Newly appointed Commissioners are strongly urged to schedule one ride-along with the RPD during their first 90 days following their initial appointment to the Commission. Additionally, all Commissioners are urged and encouraged to participate in additional ride-alongs and sit-alongs throughout their tenure on the Commission as their time and circumstances allow.

Section 16. Newly appointed Commissioners are strongly urged to schedule attendance and participate in community and neighborhood meetings.

ARTICLE VIII

INVESTIGATIONS AND HEARINGS

Section 1. Investigations and hearings shall be conducted in accordance with the Policies and Procedures for processing officer-involved deaths (OIDs) and complaints against police officers adopted by the Commission.

Section 2. The hearing process shall be open to the public to the extent permitted by law and insofar as it does not conflict with state or federal law, as set forth in Section 2.76.060.

Section 3. Investigations and hearings shall be conducted to determine facts and to make recommendations to the City Manager and Police Chief.

Section 4. Hearings shall be scheduled as needed.

ARTICLE IX

CONFIDENTIALITY

Section 1. All personnel records, investigative reports, documents generated within the Riverside Police Department, information relating to closed session deliberations of the Commission, and any other privileged matters, shall be kept confidential to the extent permitted by law.

ARTICLE X

COMMITTEES

Section 1. The Chair may appoint standing committees, which shall consist of an appointed Chairperson and at least two other Commissioners.

Section 2. The Chair may appoint ad hoc committees as needed. Each shall consist of an appointed Chairperson and at least two other Commissioners. Ad hoc committees serve a limited or single purpose, are not perpetual, and are dissolved once their specific task is completed.

CITY OF RIVERSIDE
COMMUNITY POLICE REVIEW COMMISSION

Section 3. The elected Chair shall be an ex-officio member of all committees.

ARTICLE XI
REPORT TO THE CITY

Section 1. The Commission shall present an annual written report of its activities for the past year to the Mayor and City Council. It may also make appropriate recommendations. The report shall include the following:

- A. The name of the Commission
- B. The Commission's goals, objectives, and functions
- C. Reference, by category, to all reports and recommendations presented to the City Manager
- D. The number of meetings held
- E. The number of hearings conducted
- F. Attendance records of all members
- G. The amount of money expended in support of the Commission, if known
- H. A list of City personnel who regularly assist the Commission

Section 2. The report should be submitted by March 31st of each year.

ARTICLE XII
AMENDMENT OF BY-LAWS

Section 1. These By-Laws may be amended at any regular meeting of the Commission by majority vote of the Commission, provided that notice of such amendment shall have been given at the previous regular meeting.

CITY OF RIVERSIDE
COMMUNITY POLICE REVIEW COMMISSION

CHRONOLOGY OF AMENDMENTS AND ADOPTIONS

Original Adoption: July 30, 2001
Amended: September 24, 2001
Amended: February 26, 2003
Amended January 26, 2005
Amended July 27, 2005
Amended July 26, 2006

Amended April 22, 2009
Amended May 13, 2009

Respectfully Submitted,



Sheri Corral, Chair
Community Police Review Commission

May 13, 2009

Date

**CITY OF RIVERSIDE
COMMUNITY POLICE REVIEW COMMISSION**

**POLICIES AND PROCEDURES
Amended April 22, 2009**

I. PURPOSE

To establish guidelines for the receipt and processing of allegations of sworn police employee misconduct in compliance with Chapter 2.76 of the Riverside Municipal Code.

II. SCOPE

These guidelines are applicable in addressing allegations of misconduct by sworn employees of the Riverside Police Department. Complaints must have been filed on or after January 1, 2001, in writing, and within six (6) months of the date of the incident that gave rise to the complaint.

III. AMENDMENT

These Policies and Procedures may be amended by a majority vote of the Commission at a regularly scheduled Commission meeting where the item appears on the published agenda for discussion and/or action.

IV. POLICY STATEMENT

The Community Police Review Commission shall receive, review and investigate allegations of misconduct by sworn Police Department employees regarding use of excessive force, discrimination or sexual harassment in respect to members of the public, the improper discharge of firearms, illegal search or seizure, false arrest, false reporting, criminal conduct or misconduct. When necessary, the Commission will conduct hearings and subpoena witnesses and records to facilitate the fact-finding process. The Commission shall make recommendations to the City Manager and Police Chief and develop appropriate procedures to implement this policy.

The Community, sworn police employees, and staff are urged to give their support, to the extent permitted by law, to ensure the effective implementation of this Policy and these Procedures.

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

V. DEFINITIONS

The following definitions shall apply to this policy:

A. Commission:

Community Police Review Commission (CPRC)

B. Complaint:

Allegation(s) of misconduct against a sworn employee of the Riverside Police Department.

C. Complainant:

The person filing the complaint.

D. Discrimination:

An act or omission made on the basis of race, religion, color, national origin, ancestry, age, disability, medical condition, marital status, sex or sexual orientation.

E. Sexual Harassment:

Engaging in any act of unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature.

F. Employee of the Riverside Police Department:

Any employee of the Riverside Police Department who is a sworn peace officer.

G. Manager:

The staff liaison person who is appointed by the City Manager to direct the Commission's staff support team.

CITY OF RIVERSIDE COMMUNITY POLICE REVIEW COMMISSION

- H. Excessive Force:
Unreasonable force used by a sworn employee of the Riverside Police Department against a person or persons.
- I. False Arrest:
Arrest made without probable cause that a crime has been committed and that the person in question has committed that crime.
- J. Independent Investigator:
The person(s) retained by the Manager to receive, administer, and/or investigate, at the direction of the Commission, allegations of police misconduct.
- K. Misconduct:
An allegation against a sworn employee of the Riverside Police Department, which if true, may constitute a violation of a law, rule or regulation.
- L. Probable Cause:
A condition where facts and circumstances known to the officer warrant a reasonable person to believe that the arrested person has committed a crime.
- M. Subject officer:
A sworn employee of the Riverside Police Department against whom a complaint is filed.
- N. Witness:
Any person who has information relevant to the complaint.

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

VI. COMMISSION ORGANIZATION

A. Commission:

The Commission is an ordinance-mandated body of nine citizens, which receives, and through the Manager, reviews and investigates allegations of misconduct filed against sworn employees of the Riverside Police Department and other functions as defined in City Ordinance No. 6516, as codified in Chapter 2.76 of the Riverside Municipal Code.

B. Resignation – Replacement:

1. In the event of the resignation or removal of a Commission member(s) during the year, the replacement Commissioner shall serve the remaining term of said Commissioner.
2. In the event of the resignation or removal of the Chair during the year, the Vice-Chair shall become the Chair and a new election shall be held for Vice-Chair.

VII. RECEIVING AND PROCESSING COMPLAINTS

A. Where to File:

Complaints of sworn police employee misconduct may be filed with the CPRC Office, the Riverside Police Department, or any other agency so designated by the CPRC.

B. How to File:

Only complaints of sworn police employee misconduct made in writing will be subject to review by the Commission. The CPRC Manager, if appropriate, will complete a complaint control form in order to initiate an investigation.

C. Time Element:

Only complaints filed on or after January 1, 2001 and within six months of the date of the alleged sworn police employee misconduct will be investigated by the Commission.

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

D. Receiving and Forwarding:

Complaints of misconduct, received by the CPRC, the RPD or any other agency so designated by the CPRC, and which have been investigated, shall be forwarded by the Manager to the Commission for review and disposition as soon as practical.

E. Complaint File:

The Commission shall maintain a confidential central register of all complaints filed with the CPRC.

VIII. INVESTIGATIONS

A. Investigations:

Investigation by the Commission will be conducted by the Manager or the Manager's designee. Assistance may be sought from the Internal Affairs Unit as appropriate in the judgment of the Manager or the Manager's designee.

B. Review:

After the initial investigation and review by the Riverside Police Department the investigative file along with the investigative report will be forwarded to the Manager for review. If the Manager determines that the investigation is incomplete, the case will be sent back to the Police Chief with a written explanation. If the investigation is determined to be complete the Manager will write a summary of the case and place the case on the next available agenda.

C. Commissioner Notification:

Each commissioner will be provided a copy of the synopsis prepared by the Manager. This synopsis is **Confidential** and will be provided to the commissioners no later than ten (10) days before the next scheduled meeting. It is the commissioner's obligation to come into the CPRC office

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

and review the case file prior to the meeting when deliberations will take place.

D. Deliberation:

Each case will be placed on the agenda of the earliest possible regularly scheduled monthly meeting. The case deliberations will occur in closed session. The Commission may decide to send the case back to the Police Department for further investigation, may have a contract investigator hired by the CPRC conduct a further investigation, may submit a recommended finding to the City Manager and Police Chief or delay a decision for a future meeting.

E. CPRC Investigations:

1. All investigations conducted by the CPRC will be done through the Manager.
2. The Manager, or the Manager's designee, may interview the Complainant, Subject officer(s), and Witness(es), and should collect all relevant information, including all documentation available relative to the investigation.
3. The investigation shall be conducted in a fair, ethical and objective manner. The Manager is an agent of the Commission and personal opinions shall not be contained in the report.
4. The Manager, or designee, may take a statement from the Complainant, the accused, witnesses, or any other person.

F. Preservation of Records/Evidence:

All files, documents, and related materials shall be kept and preserved for a period of five (5) years after the complaint was filed with the CPRC, the RPD, or any other agency so designated by the CPRC.

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

G. Investigation Timetable and Report:

To the greatest extent possible, the investigative report should be completed within 60 calendar days after the filing of the complaint.

The investigative report should include the initial complaint and police report, if applicable, and the Manager's summaries of the complaint, statements of witness(es), and evidence. The Manager shall have available all materials relevant to the case for review by the Commission.

H. Commission Review, Findings & Recommendations:

The complaint, with the stated allegations of police misconduct and the investigative data, shall be submitted to the Commission for its review. The Commission, in Closed Session, deliberates and determines an appropriate finding for each allegation. Its findings are forwarded to the City Manager for final disposition. The Commission may direct the staff to reopen the investigation for additional information or evidence. The Manager, or the Manager's designee, shall be present to respond to questions from members of the Commission.

With five affirmative votes, the Commission may elect to hold a hearing. The full Commission will conduct this hearing. The Commission may request or subpoena the complaining parties, witnesses, and involved sworn Police Department employees to appear before it to answer questions or provide information.

The Commission findings shall be referred to the City Manager for final disposition. The Complainant and Subject officer shall be notified of the final disposition by the City Manager.

CITY OF RIVERSIDE

COMMUNITY POLICE REVIEW COMMISSION

IX. HEARINGS

A. Conducting the Hearing:

The hearing shall be open to the extent permissible by law. The Commission shall follow an informal hearing procedure in conducting its investigation of individual complaints. Citizen or Police Department employee witnesses shall be questioned by the Commission or staff only. There shall be no cross-examination by sworn Police Department employees, citizen witnesses, the Complainant, or their respective counsel.

All records relating to the investigation pertinent to the complaint shall be made available to the Commission to the extent permissible by applicable federal, state and local law and applicable contractual agreements.

B. Subpoenas:

Subpoenas shall be issued by the Commission upon the affirmative vote of six (6) Commissioners and shall be served by the Manager or designee.

C. Recommendations / Findings:

The Commission shall make its findings, which may include, but not be limited to, the following:

1. Unfounded:

The alleged act did not occur.

2. Exonerated:

The alleged act occurred but was justified, legal and proper.

3. Not Sustained:

The investigation produced insufficient information to prove or disprove the allegation.

CITY OF RIVERSIDE COMMUNITY POLICE REVIEW COMMISSION

4. Sustained:

The Department member committed all or part of the alleged acts of misconduct or poor service.

5. Misconduct Noted:

The Department member violated a section of the Department Policies, Rules or regulations not originally alleged in the complaint.

6. Inquiry:

If, during the investigation, it is determined that a citizen is merely requesting clarification of a policy or procedure, that complaint, with the concurrence of the investigating supervisor's commanding officer, may be considered an Inquiry.

NOTE: If, in the course of Commission deliberations, the Commission finds that consideration should be addressed to policy, training, supervision, or other issues, the Commission may refer such suggestions to the Police Chief and City Manager.

X. DISTRIBUTION OF RECOMMENDATIONS / FINDINGS

The Commission shall send its findings to the City Manager and the Police Chief.

XI. CONFIDENTIALITY

A. Commissioner Limitation:

All matters shall be kept confidential as required by law.

B. Penalty for Violation:

Failure to comply with this regulation shall be grounds for removing a Commissioner from the Commission.

**CITY OF RIVERSIDE
COMMUNITY POLICE REVIEW COMMISSION**

CHRONOLOGY OF AMENDMENTS AND ADOPTIONS

Original Adoption: July 30, 2001

Amended: April 22, 2009

Respectfully Submitted,



Sheri Corral, Chairperson
Community Police Review Commission

Section D

4.12 **PERSONNEL COMPLAINT POLICY:**

A. **PURPOSE:**

To establish a sound procedure to investigate complaints of poor service or misconduct against members of the Department. The investigation must be thorough and impartial in order to protect the rights of the employee and maintain the Department's high level of integrity and efficiency.

B. **DEFINITIONS:**

1. **Complaint:** Any allegation of poor service or misconduct made by a member of the public or employee against a member of the Department is a complaint. Complaints of misconduct must allege a violation of Federal, State or local law, or Riverside Police Department policy or procedure.

Complaints lodged by members of the public will be classified as EXTERNAL COMPLAINTS. Complaints lodged by employees will be classified as INTERNAL INVESTIGATIONS/COMPLAINTS.

2. **CATEGORY 1 Complaints:** All complaints which involve:

- Excessive Force
- False Arrest
- Discrimination/Harassment
- Criminal Conduct

3. **CATEGORY 2 Complaints:** All complaints which involve:

- Poor Service
- Discourtesy
- Improper Procedure
- Conduct Unbecoming (CUBO)
- Infractions, Traffic Violations, and Riverside Municipal Code Violations
- Other

4. **Findings:** Each allegation in a complaint shall have one of the following findings:

- **Unfounded:** The alleged act did not occur.
- **Exonerated:** The alleged act occurred but was justified, legal and proper.
- **Not Sustained:** The investigation produced insufficient information to prove or disprove the allegation.
- **Sustained:** The Department member committed all or part of the alleged acts of misconduct or poor service.
- **Misconduct Noted:** The Department member violated a section of the

Department policies, rules or regulations not originally alleged in the complaint.

5. **Inquiry:** If, during the investigation, it is determined that a member of the public is merely requesting clarification of a policy or procedure, that complaint, with the approval of the investigating supervisor's commanding officer and concurrence of the Personnel Services/Internal Affairs Commander or Internal Affairs Lieutenant, may be considered an **Inquiry**. The inquiry box on the Complaint Control Form shall only be checked by the Personnel Services/Internal Affairs Commander or Internal Affairs Lieutenant, and will be accompanied by his/her signature.

C. COMPLAINT RECEPTION AND ROUTING:

1. The commander, or designee, of each Department facility open to the public shall ensure that Personnel Conduct Reporting Procedure Brochures and Complaint Control Forms are available to the public in that facility.
2. Every employee has a duty to refer members of the public to open police facilities so that they can obtain Personnel Conduct Reporting Procedure brochures and Complaint Control Forms upon request. Employees on-duty in those facilities shall assist members of the public in obtaining those documents upon request.
3. External complaints may be filed with any supervisory member of the department or directly with the Community Police Review Commission.
4. Non-supervisory employees shall immediately refer complainants to an on-duty supervisor. Whenever possible, civilian supervisors shall refer complaints against sworn personnel to an on-duty sworn supervisor. Supervisors shall accept complaints in writing, in person, by telephone, or from anonymous persons. The purpose for this is to encourage members of the public or employees to bring forward legitimate grievances regarding poor police service or misconduct by Department members. Members of the public and members of the Department shall not be dissuaded in any manner from making a complaint.
5. Supervisors shall immediately record complaints sufficiently serious to warrant investigation on a Complaint Control Form (Appendix A) and obtain a case number.
6. Only one subject employee and the allegations against that employee shall be listed on each Complaint Control Form. The same case number shall be used on multiple Complaint Control Forms arising out of the same incident. In cases where there are multiple Complaint Control Forms arising from the same incident, redundant information need not be repeated on each of them.
7. The supervisor accepting an external complaint shall give the blue copy of the Complaint Control Form to the complainant, if present, and immediately fax a copy of the Complaint Control Form to the Office of Internal Affairs. The supervisor shall forward all remaining copies of the Complaint Control Form to Internal Affairs by the next business day.

NOTE: In the case of an internal investigation the supervisor shall forward all copies of the Complaint Control Form to Internal Affairs.

8. Case numbers are generated by the Computer Aided Dispatch (CAD) system and shall be obtained by the supervisor taking the complaint by contacting the Communications Bureau. Case numbers are deciphered as follows:

- PC Indicates External Personnel Complaint

- PA Indicates Internal Complaint / Investigation
- 01 Year (First two numerical digits, i.e., "01")
- 123 Julian Date (Third, fourth, & fifth numerical digits, i.e., "123")
- 001 Report File Number (Last three numerical digits, i.e., "001")

9. Each calendar day, the Communications Bureau shall produce a computer printed log of all complaint case numbers and forward it immediately to Internal Affairs. For external complaints, the Communications Bureau complaint log shall contain only the case number, complainant's name, address and telephone number, and the name of the supervisor obtaining the case number. For internal complaints, the Communications Bureau complaint log shall contain only the case number and the name of the supervisor obtaining that case number.
10. Internal Affairs shall log all complaints by the assigned number and complainant's name and track them. For all external complaints, Internal Affairs shall forward copies of the Communications Bureau Complaint Logs and Complaint Control Forms to the Executive Director of the Community Police Review Commission.
11. Internal Affairs shall determine whether an external complaint is to be investigated as a complaint or inquiry, and will be responsible for assignment of Category 1 complaints for investigation. Category 2 complaints will generally be handled at the division level, but may be handled by Internal Affairs.
12. Internal Affairs shall retain the original copy of the Complaint Control Form for tracking purposes. Two copies of the Complaint Control Form will be forwarded to the captain of the command assigned to investigate the complaint. One copy shall be a work copy to be used by the investigating supervisor. The second copy is to be given to the subject employee, except in cases of internal complaints or when such notification would compromise the investigation.
13. Applicable to external complaints against sworn personnel, and effective 01/01/96 section 148.6 was added to the Penal Code, to read:

148.6. (a) Every person who files any allegation of misconduct against any peace officer, as defined in Chapter 4.5 (commencing with Section 830) of Title 3 of Part 2, knowing the report to be false, is guilty of a misdemeanor.

(b) Any law enforcement agency accepting an allegation of misconduct **against a peace officer** shall require the complainant to read and sign the following information advisory, all in boldface type:

YOU HAVE THE RIGHT TO MAKE A COMPLAINT AGAINST A POLICE OFFICER. CALIFORNIA LAW REQUIRES THIS AGENCY TO HAVE A PROCEDURE TO INVESTIGATE CITIZENS' COMPLAINTS. YOU HAVE A RIGHT TO A WRITTEN DESCRIPTION OF THIS PROCEDURE. THIS AGENCY MAY FIND AFTER INVESTIGATION THAT THERE IS NOT ENOUGH EVIDENCE TO WARRANT ACTION ON YOUR COMPLAINT; EVEN IF THAT IS THE CASE, YOU HAVE THE RIGHT TO MAKE THE COMPLAINT AND HAVE IT INVESTIGATED IF YOU BELIEVE AN OFFICER BEHAVED IMPROPERLY. CITIZEN COMPLAINTS AND ANY REPORTS OR FINDINGS RELATING TO COMPLAINTS MUST BE RETAINED BY THIS AGENCY FOR AT LEAST FIVE YEARS.

IT IS AGAINST THE LAW TO MAKE A COMPLAINT THAT YOU KNOW TO BE FALSE. IF YOU MAKE A COMPLAINT AGAINST AN OFFICER

KNOWING THAT IT IS FALSE, YOU CAN BE PROSECUTED ON A MISDEMEANOR CHARGE.

I have read and understood the above statement.

Complainant

14. Section 148.6 PC does not apply to complaints made against civilian members of the Department.
15. A member of the public who makes a complaint in person against an officer shall be required to read and sign the advisory statement. If the complainant refuses to sign, the supervisor shall indicate "refused" in the signature block and initial the statement. The supervisor shall still accept the complaint. The complainant will be given his/her blue copy of the complaint. The white copy of the complaint and the advisory statement routing procedure will remain the same.
16. If an external complaint is taken by telephone, the complainant shall be advised that they will receive a copy of the complaint and advisory statement for signature in the mail. The routing procedure will remain the same. The Office of Internal Affairs will mail the statement to the complainant for signature. A stamped self-addressed envelope will be enclosed for the complainant to return the signed advisory statement to Internal Affairs.
17. Upon receipt of the Complaint Control Form, Internal Affairs will notify the external complainant, in writing, that the complaint has been received and that an investigation has been initiated. The blue copy of the Complaint Control Form will also be mailed to the complainant, if it has not already been provided to them by the accepting supervisor.
18. Completed complaint investigations shall be forwarded through the chain of command to Internal Affairs.

D. COMPLAINT INVESTIGATION:

1. The supervisor accepting the complaint shall be responsible for accurately and fully completing the Complaint Control Form. The supervisor shall obtain preliminary statements from the complainant and any immediately available witnesses. When practicable to do so, all interviews will be tape recorded. If an interview is not tape recorded, the supervisor must provide a written explanation. Additionally, the supervisor shall collect and preserve any physical evidence that is readily available or may be time or weather sensitive.
2. The supervisor accepting the complaint must clearly, accurately and completely document each allegation made by the complainant on the Complaint Control Form. It is essential that the specifics (date, time, location) of the allegation(s) are obtained and included on the Complaint Control Form. If additional space is required, supervisors shall use a continuation page(s).
3. Internal Affairs shall be responsible for overseeing all external and internal complaint investigations and ensuring that they are completed in a thorough and timely manner. The Personnel Services/Internal Affairs Commander and Internal Affairs Lieutenant shall have the authority to assign investigations to other divisions or to assign Internal Affairs personnel to conduct investigations.

4. The supervisor first becoming aware of allegations of criminal conduct by a Department member shall initiate appropriate police action to ensure the safety of the Department member and the public and shall immediately notify his/her Watch Commander. The Watch Commander will then make the appropriate notifications.
5. The Department has established a goal of completing Category 2 complaint investigations within thirty (30) calendar days from the date assigned. The Division Commander then has five (5) calendar days to submit the completed investigation with a Memorandum of Finding to Internal Affairs. If additional time is required, the Division Commander will request approval for an extension from the Personnel Services/Internal Affairs Commander.
6. The Department has established a goal of completing Category 1 complaint investigations within sixty (60) calendar days from the date assigned. The Division Commander then has five (5) calendar days to submit the completed investigation with a Memorandum of Finding to Internal Affairs. If additional time is required, the Division Commander will request approval for an extension from the Personnel Services/Internal Affairs Commander.
7. All recognized investigative methods for determining the facts surrounding a complaint will be used. Tape recorded interviews will be conducted with the complainant, employee(s), and all witnesses when practicable. If an interview is not tape recorded, the supervisor must provide a written explanation. To avoid having to interview the Department member against whom the complaint is lodged more than once, it is recommended the employee be the last person interviewed.
8. Investigating supervisors shall separately set forth and address each issue raised in the complaint and specify the applicable policy sections.
9. Investigating supervisors shall thoroughly investigate, evaluate, and specifically address in their investigation report the rationale and actual reason for any stop or search related to the complaint.
10. When applicable, investigating supervisors shall make credibility determinations on the complainant(s), each witness, and subject employees and expressly set forth the rationale for those determinations in their investigative report. If such credibility determinations are not applicable, the investigating supervisor shall explain why in his/her investigative report.
11. The subject employee's personnel history, including their existing record of complaints, shall be considered in making a determination of their credibility. A copy of the employee's Internal Affairs complaint history summary shall be included as an attachment to the investigative report.

E. COMPLAINT INVESTIGATION FINDINGS, REVIEW AND APPROVAL:

1. Investigating supervisors shall not make findings in their investigative report as to the complaint allegations.
2. Lieutenants/managers charged with reviewing investigations conducted by sergeants/supervisors shall make findings and explain their rationale as to each of the complaint allegations. The specific policies applicable to each of the complaint allegations must be listed and addressed. They will submit those findings and rationale on a "Memorandum of Findings" which will accompany all completed complaint investigations.

3. In cases of sustained allegations, the affected Division Commander shall cause to be prepared a separate "Letter of Transmittal" stating each of the allegations, the applicable policies, findings, and administrative insight.
4. Completed complaint investigations will be routed through the chain of command to Internal Affairs. Each level of management shall review the completed investigation for objectivity, thoroughness, timeliness, and compliance with Department policies and procedures.
5. Each command officer responsible for reviewing the investigation shall provide a written statement of concurrence or disagreement with the conclusions and findings of the investigation. If there is a disagreement, a full written explanation of the reason(s) for the disagreement shall be provided.
6. Command Personnel charged with reviewing investigations conducted by sergeants/supervisors who directly supervise the employees that are the subject of a complaint shall review the investigation to ensure that a fair, unbiased, and thorough investigation was conducted.
7. Internal Affairs shall obtain final approval of the complaint investigation from the Chief of Police or designee.
8. Investigating supervisors and reviewing managers shall only discuss or disclose investigative information with superior officers or members currently assigned to Internal Affairs.
9. Once the completed investigation is approved, in external complaint cases where the subject employee(s) is a sworn officer, Internal Affairs will forward the investigative report to the Executive Director of the Community Police Review Commission for their review as per Chapter 2.76 of the Riverside Municipal Code.
10. Upon receipt of a finding from the City Manager's Office in cases where the subject employee(s) is a sworn officer, the subject employee's commanding officer, or designee, shall review the investigation and findings with the involved Department member(s). The commanding officer will have the Department member(s) read and sign a copy of the investigative report. Department members will not be given a copy of an investigative report unless it is to be used as a basis for disciplinary action against that member.
11. The City Manager will be responsible for notifying the external complainant, in writing by certified mail, within thirty (30) days of the disposition of the complaint. Additionally, Internal Affairs will notify, in writing, the Department member against whom the complaint was lodged and the member's commanding officer of the disposition of the complaint upon receipt of the finding from the City Manager.
12. In cases of internal investigations or external complaints where the subject employee(s) is a civilian, the completed investigative report will be forwarded through the chain of command to the Chief's Office via Internal Affairs and the Personnel Services/Internal Affairs Commander.

The subject civilian employee's commanding officer, or designee, shall review the investigation and findings with the involved Department member(s). The commanding officer will have the Department member(s) read and sign a copy of the investigative report. Department members will not be given a copy of an investigative report unless it is to be used as a basis for disciplinary action against that member.
13. If a Department member disagrees with the disposition or finding(s) of the investigation,

he/she may submit a written rebuttal within thirty (30) days to the Personnel Services Commander. The Department member's written rebuttal will be filed with the completed investigation.

F. COMPLAINT INVESTIGATION FILES:

Internal Affairs will be responsible for maintaining a comprehensive file of all complaints and inquiries received by the Department for a period of five (5) years.

G. PITCHESS MOTION:

A Pitchess Motion is a motion for discovery of peace officer personnel records where the defense counsel is attempting to establish a custom, habit or practice of excessive force, untruthfulness or false arrest against an arresting officer. Pitchess Motions generally are filed in cases where the defendant is charged with violating Penal Code sections 148, 241, 243, 245, or similar statutes.

1. Internal Affairs will handle all Pitchess Motions.
2. Upon the filing of a Pitchess Motion, Internal Affairs will promptly notify, in writing, the Department member whose records are being sought for discovery. Internal Affairs will also notify the involved officer(s) what information, if any, was ordered released. The Department member(s) whose file was the subject of a Pitchess Motion will be given the opportunity to review the information which was released, prior to testifying.
3. If the affidavit filed by the defense attorney is found by the judge to fulfill certain legal requirements, the judge will review the records requested which include complaint investigations "in camera" (judge's chambers).
4. In those cases where the judge feels that one or more of the complaints are relevant to the case in question, the judge may order the release of the names, addresses and telephone numbers of the complainants and any witnesses identified in those investigations, as well as the disposition of the complaint.

H. COMPLAINT PROCEDURE COMPLIANCE AUDIT:

Internal Affairs will be responsible for conducting random testing at least three times a year to ensure compliance with the Personnel Complaint Policy.

1. The Internal Affairs Lieutenant may solicit the cooperation of any person to act on behalf of the Department posing as a member of the public requesting to file a personnel complaint or requesting information on the complaint procedure. The details of the fictitious complaint shall be sufficiently serious to cause a supervisor to complete the Complaint Control Form.
2. Upon receipt of the completed Complaint Control Form, Internal Affairs will immediately make the necessary changes to the Complaint Control Log to reflect the complaint as an audit.
3. The Internal Affairs Lieutenant will review the audit complaint for completeness, accuracy, and compliance with the complaint policy and procedure. A report summarizing the results of the audit will be prepared and forwarded to the Chief of Police.
4. Failure of any supervisor to follow the complaint procedure shall be referred to that supervisor's Division Commander for appropriate action. This section shall also apply during any testing or audit exercise.

**RIVERSIDE POLICE DEPARTMENT
COMPLAINT CONTROL FORM**

Complaint File Number: _____
Police Report/Cite Number: _____

Location of Incident: _____ Date: _____ Time: _____

Received By: _____ Date/Time: _____ Routed to: _____

Subject Employee: _____ ID# _____

Complainant: _____ Date of Birth: _____ Sex: _____ Race: _____

Address: _____ City: _____ State: _____ Zip Code: _____

Home Phone: _____ Business Phone: _____

Business Address: _____

Witness: _____ Date of Birth: _____ Sex: _____ Race: _____

Address: _____ City: _____ State: _____ Zip Code: _____

Home Phone: _____ Business Phone: _____

Business Address: _____

Witness: _____ Date of Birth: _____ Sex: _____ Race: _____

Address: _____ City: _____ State: _____ Zip Code: _____

Home Phone: _____ Business Phone: _____

Business Address: _____

Complaint: _____

Signature of Complainant (Optional): _____

POLICE DEPARTMENT USE ONLY	
Nature of Complaint:	<input type="checkbox"/> External <input type="checkbox"/> Internal <input type="checkbox"/> Inquiry : _____ <i>Internal Affairs</i>
Complaint Received:	<input type="checkbox"/> In Person <input type="checkbox"/> Telephone <input type="checkbox"/> Letter <input type="checkbox"/> Other
Complaint Result of:	<input type="checkbox"/> Radio Call <input type="checkbox"/> Traffic Stop <input type="checkbox"/> Arrest <input type="checkbox"/> Investigation <input type="checkbox"/> Other
Copy of Complaint Received by Complainant?	<input type="checkbox"/> Yes <input type="checkbox"/> No If "No," explain: _____
Category I:	Category II:
_____	_____
_____	_____
Specify the allegation	Specify the allegation

Copy of Complaint Received by Employee: _____

Complainant Notified of Results by: _____ Date: _____ Method: _____

Employee Notified of Results by: _____ Date: _____ Method: _____

Section E

ADMINISTRATIVE INVESTIGATION

This guide was prepared by the Office of Internal Affairs to assist supervisors investigating complaints of misconduct. However, there are differences in each complaint, investigation and employee which prohibits a strict protocol. Therefore, this guide serves only as a source of direction.

In all cases, however, the investigating supervisor must be unbiased and objective. Having an open mind, a desire to seek only the truth, the ability to ask the “tough” questions and the perseverance to answer all of the questions are some attributes you must possess to successfully investigate an incident. An incomplete investigation is not only a disservice to the community and the Department, but it can disassociate the employee who will no longer have any trust or faith in the system.

Your opinion of the lack of seriousness of the investigation will often be completely opposite to the employee’s concern. Some employees will dwell upon a complaint to the point that it will affect performance. The Department has set goals for the timeliness of completing the investigation. It is incumbent upon you to meet those time demands without sacrificing or compromising your investigation.

Many supervisors are unfamiliar with the administrative system and they can jeopardize the Department’s ability to resolve an investigation through a careless approach. If you have any questions about any administrative issue that is not addressed in this text, contact the Office of Internal Affairs.

Remember, the burden of proof in an administrative investigation is a **preponderance** of the evidence and not beyond a reasonable doubt as in a criminal case.

PREPARATION

The first step in any complaint investigation is to evaluate the complaint. There are several issues to consider:

- Determine the issues to be addressed.
- Motive of the complainant.
- What evidence exists?
- What is the time required to complete the investigation?

ORGANIZING THE INVESTIGATION

Once you have an initial understanding of the complaint, it is time to organize your investigation. By outlining some brief steps, you will have an investigative path to follow. Some of the steps are:

- Review the complaint. Contact the accepting supervisor if the complaint is not clear.
- What are the specific allegations? Is there criminal conduct?
- Verify the existence of the policy or rule in question.
- Review the associated police investigation and related documents such as the communications printout.
- Identify any discrepancies in the complaint and the reports.
- Analyze the evidence, lack of evidence or seek evidence that was not secured.
- Who should be questioned and in what priority?
- What questions should be asked?
- Who are the witnesses, where are they and are they available? Do they have any motive?
- Visit the scene. All too often witness statements are taken without the investigator having any knowledge of obstructions or surroundings. Was weather or lighting a factor? Consider photographs of the scene if none were taken.
- Prepare a photo line-up if the identity of the employee is unknown.

PREPARING FOR THE INTERVIEWS

The most important and often the most under prepared part of the investigation is the interview.

It is also the most time consuming. Never schedule yourself to have to end an interview. You should be mentally prepared to remain in the interview at least twice as long as you think it will take.

Before you interview anyone involved in the complaint, you must be thoroughly prepared. That means that you have a thorough understanding of the complaint, have an above average knowledge of administrative procedures, specifically the Peace Officer's Bill of Rights, and have reviewed the questions that you have outlined. By outlining the questions that pertain to the complaint, you will not be as likely to forget an issue if the involved employee turns the interview in a completely unforeseen direction.

Know the history of the complainant, the witnesses, involved employees and the accused employee. While this does not diminish their credibility, it can assist you in determining motive and provide a direction and method to be used during the interview.

Remember that the interview can be stressful for an employee or a witness and having to reschedule subsequent interviews because you overlooked an issue or were unprepared is unprofessional.

Generally, the proper sequence for interviewing is:

- Complainant.
- Civilian witnesses.
- Other agency employees.
- Other involved agency employees.
- The accused employee.

WITNESSES AND COMPLAINANTS

Every reasonable effort should be made to ensure that all witnesses to the incident and allegation are located and interviewed. It is also equally important to rule out persons who may come forward later and purport themselves to be witnesses.

Some sources for witnesses are:

- The complainant. If arrested, the associates.
- Police reports, communications records, audiotapes, and digital recordings.
- Canvassing the area. Include any associated but unrelated areas in the canvass. Examine booking logs, hospital rosters or duty rosters for personnel who may have been in the area but who have not come forward.

- Security videotapes.

Document all your successful or unsuccessful attempts to locate and contact any witnesses.

Research all the witnesses. Not only is this helpful in planning an approach, but it can give you an indication for any possible motives.

At the very least, you should examine:

- Criminal and driving records. Since the investigation is administrative, it excludes any CII inquiry.
- Relationship to the complainant or other witnesses.
- Relationship to the employee.
- Medical or psychological history if appropriate.

Obtain photographs of witnesses and the complainant if the investigation is complex and involved and identification is essential. Drivers' license photos are the best source, however, booking photos can be used with due caution not to prejudice the viewer.

CONDUCTING THE INTERVIEWS

As stated, the interview is the most essential part of the administrative investigation. Results from the interview are indicative of the skill, professionalism and preparation of the investigator. It can also be a reflection of the investigator's biased, slanted and opinionated orientation.

There are two keys to remember - civilian witnesses are unaware of the skills and techniques of a trained investigator and knowledgeable agency employees can be compelled to give complete and truthful statements.

The interview is too important to "wing it" without a plan. First, you must determine the objectives of the interview. Obviously, it is to get the facts of the allegation. Second, you must standardize your questions to address the following factors:

- The specific details of each allegation.
- Identify each person involved and their specific role or degree of participation.

- Resolve any inconsistencies, discrepancies or conflicts with statements and physical evidence.
- Uncover underlying motives or reasons for filing the complaint, not being truthful, or backing away from full cooperation with the investigation.

By preparing a list of standard questions to ask each person, you can avoid the issue of not being fair and objective.

Normally interviews can be conducted by one person. This is particularly true if the interview is taped. However, there are some instances when a second investigator should be involved:

- As a monitor for a criminal interview.
- Politically sensitive or potentially explosive interviews.
- In matters involving sexual improprieties, minor children or domestic violence.

Remember, if more than one investigator is present during an interview, one must be the lead with the roles clearly defined prior to entering the room.

Schedule the witness interviews at a time and place similar with the allegation. If the violation is occurring at the same time as the complaint, an immediate unscheduled interview would be necessary. However, most can be scheduled in advance and should be conducted in person.

Record all interviews, including those conducted by telephone or videotape. Avoid any unexplained breaks, identify all persons present, identify normal breaks and avoid off recording conversations.

Each subject employee is entitled to a representative during the interview. The role of the representative is to be an observer and an advocate. Representatives or attorneys should not be allowed to answer the “tough” questions for the employee. To limit their active involvement your questions should avoid the following:

- Questions that are compounded or confusing.
- Questions which may constitute an unwarranted intrusion into the employee’s right of privacy such as medical records or tax returns.
- Questions which do not pertain directly, or sometimes even indirectly, to the allegations which are the subject of the interrogation.

- Questions that intrude into privileged areas such as conversations the employee may have had with his/her spouse, counselor, clergyman, attorney, therapist or the employee's representative.
- Questions which would tend to mislead the employee by misrepresenting prior facts or circumstances, or statements of other persons or prior statements by the employee.
- Questions which are argumentative.
- Questions which call for guesswork, surmise or conjecture on the part of the employee.

INTERVIEW FORMAT

All administrative interviews shall use the following introductory format:

- Date, time and location of the interview.
- Note that the interview is being recorded.
- Who is conducting the interview and his/ her current assignment.
- Persons present during the interview.
- Purpose of the interview.
- Nature of the investigation.
- That the employee is ordered to answer questions truthfully, honestly and completely.

INTERVIEW TECHNIQUES

General

- Identify any physiological or psychological limitations on the witnesses' ability to perceive events or give a reasonable statement.
- At the beginning of the interview, allow witnesses to explain the entire incident in their own words without interruption. You can revisit specific areas in conjunction with your preplanned questions.

- It's very difficult to describe or capture physical actions on a tape. If witnesses are describing an area or location, they should use a sheet of paper. If they are describing a physical hold, position of other witnesses or actions of any involved participant, consider videotaping the interview.
- You must ask the right question to get the right answer. They must be specific and direct. Do not ask general questions for specific allegations.
- Interviews are not always congenial as the person may be extremely emotional. They may be uncomfortable being with a member of the agency against whom they are making a complaint. If there is conflict, consider rescheduling the interview, recap the statement as a method for a break or break to allow the person to regain their composure.
- Make note of body language, pauses, looking from side to side or other indicators.
- At the conclusion, ask the interviewee if they have any additional information or questions that were not covered.

Some Common Pitfalls

- Leading questions.
- Failure to verify answers.
- Refreshing a witness' memory.
- Badgering the interviewee.
- Failure to record every witness.
- Calling a person a liar.
- Engaging in a confrontation with the witness or employee.
- Helping a witness to speedup an interview.
- Failure to reenact the alleged misconduct with each witness at the scene.

THE INTERVIEW

Complainant

Interviewing the complainant is not any different from interviewing any other person involved in the investigation. Read the complainant's statement to him and ensure that it is accurate and complete. Conduct your interview using the questions you have developed as a road map.

Before concluding the interview, request the following if they are warranted and have not already been obtained:

- Photographs of the alleged injury whether or not any is visible.
- Medical release.
- Additional witnesses.
- Reason for any significant time delay in making any complaint.
- Availability for follow-up.

Agency employees who are not accused.

When employees who are not being accused of misconduct are being interviewed, the ground rules and procedures are the same as any witness. Agency employees, however, should be allowed to review their own reports prepared in conjunction with the incident giving rise to the allegation. These employees do not have the same rights as accused employees in regard to disclosure of investigative materials. They should be reminded of their obligation to fully and truthfully respond to questioning and that their failure to do so could be deemed insubordination and result in administrative discipline.

If the employee being interviewed makes a self-incriminating statement regarding a criminal offense or a statement, which may lead to disciplinary action, the interview should be terminated. The employee should be advised why the interview is being stopped and advised of possible further actions. At this time, the investigator should follow the guidelines for an accused employee.

At the conclusion, the investigator must inform the employee that the interview is confidential and admonish the employee not to discuss the interview with anyone except a representative or attorney if appropriate.

If the employee is believed to have given a false or a deliberately misleading statement during the interview to obstruct the administrative investigation, a new internal investigation should be

initiated. This can normally be eliminated or minimized through skillful interview techniques and challenging obviously evasive and avoidance methods. You must confront employees with obvious discrepancies or contradictions.

Accused Employee

This interview is the most critical. It should be the last interview of the investigation and should be designed to answer or respond to all of the allegations. It is important that you limit the necessity to conduct any follow-up interviews with the accused employee which is often interpreted as intimidating or harassing.

By this time in the investigation you should be familiar with the accused employee's personnel file, reputation, assignment history, training or qualification records if appropriate and prior discipline. You must be familiar with the employee's contractual, statutory and constitutional rights. There is no excuse for testifying later at arbitration that you did not know what *LYBARGER* means.

You should notify the employee of your intention to interview him/her, the allegation and a time and place for the interview. If the employee requests representation, the interview should be scheduled to accommodate that request. However, serious allegations may require that the employee be interviewed as soon as practical and not as a matter of mutual convenience.

INVESTIGATION BIFURCATION - CRIMINAL OR ADMINISTRATIVE

If the complaint is both an allegation that the Department rules were violated and an allegation of criminal conduct, the investigation must be bifurcated. The underlying facts in each case must be evaluated to determine the procedure to follow and for purposes of making a decision on the use of an administrative investigation or criminal investigation or both.

Cases involving allegations of criminal misconduct will first be investigated by the Investigations Division or the appropriate outside law enforcement agency. Internal Affairs will monitor these investigations and obtain copies of all criminal reports.

Criminal investigations will always have priority over administrative investigations. Once the criminal investigation is completed, it will be incorporated into the administrative investigation.

The goal of the criminal investigation is the prosecution of appropriate cases on behalf of the People. The goal of the administrative investigation is to determine whether a department rule has been violated and whether the employee committed the violation.

ADMINISTRATION AND CRIMINAL INVESTIGATION ELEMENTS:

<u>Administrative</u>	<u>Criminal</u>
No right to silence	Right to silence
IA investigation	Criminal investigation
Confidential pursuant to PC 832.7	May not be confidential
Department disciplines	DA may prosecute
Right to criminal report	No right to administrative investigation or report

LYBARGER AND MIRANDA

Most of the investigations that you will conduct will not require a *MIRANDA* admonishment. Those Category 1 investigations, excessive force, false arrest, discrimination/harassment, and criminal conduct, are normally conducted by Internal Affairs in conjunction with a detective from General Investigations. However, if you are assigned an investigation that may be construed as a potential criminal allegation, you should proceed cautiously when it comes to admonishing an accused employee of his/her rights. However, police employees are very familiar with these admonishments and they will probably demand both *MIRANDA* and *LYBARGER*. Therefore, prior to conducting any interview with an accused employee, the investigator must be sure of the direction of the investigation.

If the decision has been made by the Chief's Office or the Office of Internal Affairs to investigate the allegation as administrative, the investigator will admonish the employee of both *MIRANDA* and *LYBARGER* rights from the Admonition of Rights form. This should be done on tape and the employee asked to sign the form and verbally acknowledge his/her rights. The form will become part of the permanent package.

If the employee refuses to cooperate during the interview after being advised of the *LYBARGER* admonishment, he/she should be reminded of their obligation to fully and truthfully respond to questioning and that their failure to do so could be deemed insubordination and result in administrative discipline. If the employee continues to refuse to cooperate, you should request that the employee's commanding officer admonish him/her.

Remember, if the employee is compelled to give a statement, the criminal investigator shall not be present during the interview nor can he/she become aware of any information obtained during the interview.

If you are assigned to investigate only a criminal allegation, you should proceed as you would with any other criminal investigation dependent upon the response to *MIRANDA*.

If you are assigned to investigate only a violation of Department policy or procedure, you may *LYBARGER* the employee if he/she declines to respond during the interview.

The admonition of rights and the appropriate time to do so cause the most confusion for supervisors and investigators. That is why it is important to have preplanned your interview. You can be sure that if the employee is accompanied by an attorney or representative, they will demand both *MIRANDA* and *LYBARGER*. However, you should not automatically shield the employee by *LYBARGER* if he/she waives *MIRANDA* or declines to respond. If you have any doubt, you should seek advice from a superior or the Office of Internal Affairs.

PROCEDURAL BILL OF RIGHTS REVIEW

When does it apply?

- Applies to a public safety officer who is under investigation and subjected to interrogation by his/her supervisor, or any other employee of the public safety department.
- Does not apply to any interrogation of an officer in the normal course of duty, counseling, instruction, or informal verbal admonishment by, or other routine or unplanned contact with a supervisor or any other employee of the public safety department, nor shall this apply to any investigation concerned solely and directly with alleged criminal activities.

Interrogation shall be conducted under the following conditions if it could lead to punitive action:

- Punitive action is defined as any action which may lead to dismissal, demotion, suspension, reduction in salary, written reprimand, or transfer for purposes of punishment.
- Interrogation shall be conducted at a reasonable hour, preferably at a time when the officer is on duty, or during the normal waking hours for the officer, unless the seriousness of the investigation requires otherwise.
- If the interrogation does occur during off duty time, the officer shall be compensated and the officer shall not be released from employment for any work missed.

- The officer under investigation shall be informed prior to such interrogation of the name, rank and command of the officer in charge of the interrogation, the interrogating officers, and all other persons to be present during the interrogation.
- All questions directed to the officer shall be asked by and through no more than two interrogators at one time.
- The officer under investigation shall be informed of the nature of the investigation prior to any interrogation.
- The interrogating session shall be for a reasonable period taking into consideration gravity and complexity of the issue being investigated.
- The officer under interrogation shall be allowed to attend to his/her own personal physical necessities.
- The officer under investigation shall not be subjected to offensive language or threatened with punitive action, except that an officer refusing to respond to questions or submit to interrogations shall be informed that failure to answer questions directly related to the investigation or interrogation may result in punitive action.
- No officer shall be lent or temporarily reassigned to a location or duty assignment if a sworn member of his/her department would not normally be sent to that location or would not normally be given that duty assignment under similar circumstances.
- No promise or reward will be made as an inducement to answering any questions.
- The employer shall not cause the officer under interrogation to be subjected to visits by the press or news media without his/her express consent nor shall his/her home address or photograph be given to the press or news media without his/her express consent.
- The complete interrogation of an officer may be recorded. If a tape recording is made of the interrogation, the officer shall have access to the tape if any further proceedings are contemplated or prior to any further interrogation at a subsequent time. The officer being interrogated shall have the right to bring his/her own recording device and record any and all aspects of the interrogation.

- The officer shall be entitled to any transcribed copy of any notes made by a stenographer or to any reports or complaints made by investigators or other persons, except those which are deemed confidential. No notes or reports which are deemed confidential may be entered into the officer's personnel file.
- If prior to or during the interrogation of an officer it is deemed that he/she may be charged with a criminal offense, he/she shall be immediately informed of his/her constitutional rights.

When can the officer have a representative?

- Upon the filing of a formal written statement of charges, or whenever an interrogation focuses on matters which are likely to result in punitive action against an officer.
- The officer, at his/her request, shall have the right to be represented by a representative of his/her choice who may be present at all times during such interrogation.

Representative

- Shall not be a person subject to the same investigation.
- Shall not be required to disclose, nor be subject to any punitive action for refusing to disclose, any information received from the officer under investigation for noncriminal matters.

Please do not hesitate to contact the Office of Internal Affairs for guidance at any time during your investigation. Most, if not all of your questions, have already been asked and answered during prior investigations. If the information is not available, we will contact the City Attorney's office for direction. Never move forward if you are not sure what you are doing. Remember, it is your responsibility to know, and with all the resources available day or night, there is no excuse for not doing it right. The citizen expects it, the Department demands it and the employee respects it.

INVESTIGATIVE REPORT FORMAT

A Riverside Police Department Complaint Control Form shall be completed and a personnel complaint (PC) or internal investigation (PA) file number obtained from Communications. A copy of the Complaint Control Form is attached.

The investigation shall use the Internal Affairs investigation format. Copies of the Internal Affairs investigation format and Riverside Police Department Employee Admonishment of

Rights forms can be found at the end of this chapter. The Employee Admonishment of Rights forms include the Riverside Police Department Grant of Immunity (Lybarger) admonishment.

Investigating supervisors shall separately set forth and address each issue raised in the complaint.

Investigating supervisors shall thoroughly investigate, evaluate, and specifically address in their investigation report the rationale and actual reason for any stop or search related to the complaint. Note in the investigation narrative the existence or lack of any digital recording(s) made by the officer(s) involved in the incident by setting apart the names and ID numbers of the officers that made recordings, the number of recordings by each officer, and the incident number.

When applicable, investigating supervisors shall make credibility determinations on the complainant(s), each witness, and subject employees and expressly set forth the rationale for those determinations in their investigative report. If such credibility determinations are not applicable, the investigating supervisor shall state that in his/her investigative report.

The subject employee's personnel history, including their existing record of complaints, shall be considered in making a determination of their credibility. A copy of the employee's Internal Affairs complaint history summary shall be included as an attachment to the investigative report.

COMPLAINT INVESTIGATION FINDINGS:

Investigating supervisors shall not make findings in their investigative report as to the complaint allegations.

Lieutenants or managers charged with reviewing investigations conducted by sergeants or civilian supervisors shall make findings and explain their rationale as to each of the complaint allegations. They will submit those findings and rationale on a "Memorandum of Findings" which will accompany all completed complaint investigations.

In cases of sustained allegations, the Memorandum of Findings shall include administrative insight listing the employee's past discipline and other relevant performance factors. Any mention of past discipline should include the file number, the Department policy or procedure that was violated and the type of discipline imposed. All supporting documentation of past discipline should be attached.

COMPLAINT INVESTIGATION REVIEW AND APPROVAL:

The Department demands, and the community and employees deserve investigations that are fair, unbiased and thorough. The preparing supervisor and each reviewing manager shall ensure that these objectives are met.

Upon completion of the investigation, the investigating supervisor will complete applicable information on a Personnel Investigation Mandatory Routing form and forward the investigation to their immediate superior for review and approval.

During the first level review, the lieutenant/manager will review the investigative report for objectivity, thoroughness, timeliness, and compliance with Department policies and guidelines. The investigation must reflect the supervisor's use of proper investigative procedures and diligent efforts to locate witnesses and obtain statements. Additionally, the report must address all applicable topics, as described in the Investigative Report Format section of this chapter. Particular attention will be given to ensure that each issue raised in the complaint is addressed separately, that the rationale for any stop or search related to the complaint is explained, and that the rationale for any credibility determination is reasonably supported. Reports not meeting these minimum standards shall be returned for further investigation.

Upon completion of this review, the lieutenant/manager will determine an appropriate finding for each allegation listed, prepare a Memo of Finding stating the justification for such finding(s), complete applicable information on the Personnel Investigation Mandatory Routing form, and forward the investigation to the division captain/manager.

At the second level of review, the division captain/manager will review the report and Memo of Finding. The division captain/manager may return the report for further investigation or, upon concurrence, complete applicable information on the Personnel Investigation Mandatory Routing form and forward the investigation to Internal Affairs.

During the third level of review, Internal Affairs will review the investigation report and Memo of Finding. Internal Affairs may return the report for further investigation or, upon concurrence, complete applicable information on the Personnel Investigation Mandatory Routing form and forward the investigation to the Office of the Chief of Police.

At the final level of review, the Office of the Chief will review the report and all related documents. The Office of the Chief may return the report for further investigation or, upon concurrence, initiate appropriate action(s) to conclude the investigative process.

COMPLAINT PROCEDURE EVALUATION AND COMPLIANCE AUDITS

Internal Affairs shall annually prepare a report to the Chief of Police evaluating the complaint investigation process. The annual report shall include, but not be limited to, assessment of the following:

- Manner in which the Department receives complaints;
- Quality of complaint investigations;
- Adherence to established timelines;
- Effectiveness/efficiency of the overall process;
- Recommendations for improvement.

The Office of Internal Affairs shall engage in random testing of the complaint procedure at least three times per year.

Evaluation of compliance shall be conducted through audits or some equivalent.

The Internal Affairs Lieutenant/Sergeant may conduct audits in a manner that evaluates any dimension of the personnel complaint procedure.

Upon completion of a compliance audit, personnel conducting the audit shall prepare a written report summarizing the audit and shall submit it to the Internal Affairs Lieutenant.

Within fifteen days of the audit, the Internal Affairs Lieutenant shall submit a written report to the Chief of Police. The report shall summarize the audit and contain an evaluation of compliance.

Upon completion of the audit review by the Chief of Police, involved personnel shall be notified of the audit findings by the Internal Affairs Lieutenant or the Division Commander.

Failure of any personnel to follow the complaint procedure shall be referred to that employee's Division Commander for appropriate action.

All compliance audits will be tracked and retained in the Office of Internal Affairs.

